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5 LEGISLATIVE SOLUTIONS TO BOLSTER PREPAREDNESS AND RESPONSE

6 FOR ALL HAZARDS AND PUBLIC HEALTH SECURITY THREATS

7 TUESDAY, JUNE 13, 2023

8 House of Representatives,

9 Subcommittee on Health,

10 Committee on Energy and Commerce,

11 Washington, D.C.

12

13 The subcommittee met, pursuant to call, at 10:30 a.m. in

14 Room 2322 of the Rayburn House Office Building, Hon. Brett

15 Guthrie [chairman of the subcommittee] presiding.

16

17 Present: Representatives Guthrie, Burgess, Latta,

18 Griffith, Bilirakis, Johnson, Bucshon, Hudson, Carter, Dunn,

19 Pence, Crenshaw, Joyce, Harshbarger, Miller-Meeks, Obernolte,

20 Rodgers (ex officio); Eshoo, Sarbanes, Cardenas, Ruiz,

21 Dingell, Kuster, Kelly, Barragan, Craig, Schrier, Trahan, and

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22 Pallone (ex officio).

23 Also present: Representatives Balderson; and Castor.

24

25 Staff Present: Jolie Brochin, Clerk, Health; Sarah
26 Burke, Deputy Staff Director; Seth Gold, Professional Staff
27 Member, Health; Grace Graham, Chief Counsel, Health; Sydney
28 Greene, Director of Operations; Nate Hodson, Staff Director;
29 Tara Hupman, Chief Counsel; Peter Kielty, General Counsel;
30 Emily King, Member Services Director; Chris Krepich, Press
31 Secretary; Molly Lolli, Counsel, Health; Clare Paoletta,
32 Professional Staff Member, Health; Carla Rafael, Senior Staff
33 Assistant; Emma Schultheis, Staff Assistant; Michael Taggart,
34 Policy Director; Lydia Abma, Minority Policy Analyst;
35 Jacquelyn Bolen, Minority Health Counsel; Waverly Gordon,
36 Minority Deputy Staff Director and General Counsel; Tiffany
37 Guarascio, Minority Staff Director; Stephen Holland, Minority
38 Senior Health Counsel; Una Lee, Minority Chief Health
39 Counsel; Andrew Souvall, Minority Director of Communications,
40 Outreach, and Member Services; Tristen Tellman, Minority
41 Health Fellow; and Anthony Choi, Minority Intern.

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43 *Mr. Guthrie. The subcommittee will come to order.

44 And for when we ask questions and so forth, I just would
45 -- the clock in the back of the room is not working, so there
46 is a clock that is facing us that you will see on the table
47 for everybody. Pay attention as we look to try to keep order
48 as we move forward, so we can get to everybody's questions.

49 But the subcommittee is now in order, and the chair
50 recognizes himself for five minutes for an opening statement.

51 This is the fourth hearing the Energy and Commerce
52 Committee has held in the 118th Congress related to our
53 response framework. I want to express, you know, concern and
54 disappointment today that the bill before us, PAHPA, is not
55 bipartisan as we now speak. I know that we have worked hard
56 to try to make it that way. Hopefully, we will, as we move
57 forward. And I look forward to engaging my colleagues on
58 systematic CDC reforms and comprehensive effort to examine
59 the root causes of the drug shortage that we are now facing,
60 which is serious, absolutely serious.

61 I am grateful to Representative Miller-Meeks for taking
62 the lead on CDC reform by publicly issuing a request for
63 information on this issue. I look forward to hearing from

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64 her about the responses she receives from her RFI and
65 addressing the many issues highlighted in a future CDC reform
66 effort. We will start these conversations today, and we will
67 have to -- work to do across the Health Subcommittee's
68 jurisdiction that necessitates a separate process and larger
69 conversation outside the scope of this authorization.

70 So hopefully, we can go back to focusing on this
71 authorization, and I look forward to working together on the
72 other issues that have arisen the last few days.

73 The legislation before us today is designed to generate
74 broad consensus around streamlining improvements to our
75 preparedness and response infrastructure at the
76 Administration for Strategic Preparedness and Response, or
77 ASPR. We are continuing our efforts to prepare for and
78 respond more effectively to future public health security
79 threats. These threats include chemical, biological,
80 radiological, nuclear or cyber attacks, or any infectious
81 disease outbreak.

82 Many of the bills today are bipartisan. This includes
83 legislation focused on evaluating and shoring up our
84 diagnostic testing infrastructure and domestic manufacturing

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85 capacity for medical countermeasures during a public health
86 emergency. These two components hampered our initial
87 response to the COVID-19 pandemic.

88 We also have several pieces of legislation focused on
89 improvements to our National Strategic Stockpile. This
90 includes reaffirming our commitment to supporting states'
91 efforts, working to ensure streamlined insight into our
92 stockpile supply chain, and clarifying ASPR's responsibility
93 over the Strategic National Stockpile.

94 We are considering legislation to improve transparency
95 and communication between our Federal agencies and private-
96 sector partners. For example, we are examining the benefits
97 of establishing an advisory committee to provide a forum for
98 private-sector input into our medical countermeasures
99 procurement.

100 We must also demand proper accountability and
101 communication from our public health agencies to our
102 constituents. That is why I am pleased to see Chair Rodgers'
103 discussion draft to require CDC to issue good guidance
104 practices included in the hearing today. This would
105 establish public participation requirements prior to

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106 finalization or implementation of major guidance pushed out
107 by the CDC.

108 It also clarifies that these guidances are non-binding
109 and do not create, restrict, or revoke any person's rights or
110 responsibility. This also does not have the force or effect
111 of law, which is a standard that other public health agencies
112 already must meet.

113 The public deserves to have visibility and a seat at the
114 table to allow them to make decisions best for themselves and
115 their families.

116 To build on the importance of accountability and
117 improved processes, I am to partner with the Representative
118 Peters on bipartisan legislation to examine the Department of
119 Health and Human Services's existing data authorities and
120 data collection efforts. This includes the Federal funds
121 used for such purposes.

122 Local authorities don't need new, top-down, heavy-handed
123 data-sharing mandates that won't help them respond to their
124 local needs, nor should the American people's sensitive
125 information be collected and potentially used in a punitive
126 fashion. This bill will ensure the agency is held

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127 accountable for any over-utilization of such authorities,
128 including any redundancies. We have already heard from
129 stakeholders on how important this review is, and hopefully
130 we can move forward -- hopefully move it forward as part of
131 this process.

132 In closing, I would like to extend my sincere thanks to
133 Representative Hudson, his staff, and our dedicated committee
134 staff for their work over the past several months to deliver
135 this strong discussion draft. We must ensure these critical
136 preparedness and response activities are authorized in a
137 timely manner.

138 I am happy to get to work on other topics, as shown by a
139 number of hearings and bills we have already moved through
140 this subcommittee. However, trying to attach other issues
141 into this reauthorization with broader topics will undermine
142 its ultimate passage.

143 [The prepared statement of Mr. Guthrie follows:]

144

145 *****COMMITTEE INSERT*****

146

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147 *Mr. Guthrie. I thank you, and I yield back.

148 The Chair now recognizes the ranking member for five
149 minutes for questions -- for an opening statement, sorry.

150 *Ms. Eshoo. Thank you, Mr. Chairman, and good morning,
151 colleagues and our witnesses that are here today. Thank you
152 for being with us.

153 During my floor speech on the passage of the original
154 Pandemic and All-Hazards Preparedness Act in 2006 I said,
155 "This bill demonstrates the good that can come out of
156 bipartisan teamwork.'" Today, as the only original author of
157 PAHPA still serving in Congress, I ask that members recommit
158 to bipartisan teamwork so that we can pass a reauthorization
159 bill to ensure our country is doing its best to prepare for
160 the worst.

161 The 2023 PAHPA reauthorization must meet the challenges
162 we witnessed during the COVID pandemic, and anticipate the
163 challenges of the future. There is clear demand from
164 stakeholders for improvements to the legislation. Over 250
165 organizations replied to the request for information on PAHPA
166 that Representative Hudson and I published.

167 One critical area where our country is unprepared is our

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168 medical supply chain. During the pandemic we saw that our
169 medical supply chain is broken in three devastating ways:
170 shortages of lifesaving supplies, especially when met with
171 high demand during an emergency; subpar manufacturing; and an
172 over-reliance on foreign production.

173 It is in the DNA of PAHPA to address gaps in supply.
174 Project BioShield, the Biomedical Advanced Research and
175 Development Authority, and the Strategic National Stockpile
176 are authorized in PAHPA with the express purpose of ensuring
177 access to medical countermeasures in times of emergency.

178 This year's PAHPA reauthorization is another opportunity
179 to fix the vulnerabilities of our drug and device supply
180 chains. For example, as Dr. Califf of the FDA testified to
181 during our topical hearing last month, the Federal Government
182 does not have the information it needs to identify the
183 sources of Active Pharmaceutical Ingredients -- we all
184 shorthand it, API -- leaving who supplies many critical drug
185 elements a mystery. My legislation, the Drug Origin
186 Transparency Act, fills these gaps in knowledge so we can
187 move more secure in our ability to respond to a health
188 threat.

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189 To help prevent shortages, the FDA also needs
190 notifications of supply interruptions for medical devices or
191 unanticipated spikes in demand for drugs. If a drug goes
192 into shortage, the FDA should be able to use data from the
193 drug manufacturers to safely extend the shelf life date.

194 Finally, the FDA should be able to recall drugs that are
195 either maliciously or accidentally contaminated in the same
196 way it can recall biologics, devices, and food.

197 I also support policy that would create a buffer stock
198 for critical oncology drugs that are often in shortage due to
199 quality problems for sterile injectable drugs, and I look
200 forward to hearing from the oncologists on today's panel
201 about this issue. Currently, we don't have a bipartisan
202 agreement to include these policies in the bill, and I think
203 it is critical.

204 Let me just say this again. I think it is critical that
205 we commit to move these policies forward in PAHPA. Chair
206 Rodgers, Chair Guthrie, Representative Hudson, I hope you
207 will work with me. I am asking you, I am really begging you
208 to work with me to find a bipartisan path forward. That is
209 how serious these issues are.

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210 I am pleased that today we will consider important
211 legislation to improve CDC's public health data, create a
212 diagnostic preparedness plan, and provide BARDA with many of
213 the important contract authorities that Assistant Secretary
214 O'Connell described during our last hearing.

215 I am hopeful we can include these common-sense policies,
216 as well as address concerns about the medical supply chains
217 in the final reauthorization. Our nation's health and our
218 nation's security depend on it.

219

220

221

222 [The prepared statement of Ms. Eshoo follows:]

223

224 *****COMMITTEE INSERT*****

225

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226 *Ms. Eshoo. I yield back, Mr. Chairman.

227 *Mr. Guthrie. The gentlelady yields back. The chair
228 now recognizes the chair of the full committee, Chair
229 McMorris Rodgers, for five minutes for her opening statement.

230 *The Chair. Today we are considering several pieces of
231 legislation critical to our national public security --
232 public health security. This conversation could not come at
233 a more pressing or relevant time. America is facing public
234 health security threats on many fronts.

235 For example, a recent State Department report confirmed
236 North Korea continues to develop genetically-engineered
237 biological weapons, including bacteria, viruses, and toxins.
238 According to one report, nearly 60 million patient records
239 were compromised last year through over 900 data breach
240 incidences.

241 And we continue to learn lessons from the unprecedented
242 COVID-19 worldwide pandemic. We must be prepared for and
243 ready to respond to these threats -- chemical, biological,
244 radiological, nuclear, or cyber attacks -- by taking an all-
245 hazards and threat-agnostic approach. That is the focus of
246 the solutions we are considering today that Mr. Guthrie

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247 discussed in detail.

248 I understand that some of my Democratic colleagues are
249 upset that we are not considering legislation related to drug
250 shortages and larger supply chain issues. I will say to them
251 I welcome that discussion. Just last week, the FDA announced
252 that more than 130 drugs were in short supply, 14 of which
253 are cancer treatments. Clearly, this must be addressed.

254 A few weeks ago the Oversight Subcommittee held a
255 hearing on this exact topic. And just yesterday Senate
256 Finance Ranking Member Crapo and I released a public request
257 for information to solicit information and ideas on the
258 underlying economic causes of drug shortages, the potential
259 role of Federal programs in contributing to drug shortage,
260 and possible solutions.

261 Finding solutions for drug shortages are broader than
262 this reauthorization and FDA, and outside the scope of this
263 preparedness reauthorization. I welcome my colleagues,
264 Democratic colleagues and Republican, to work together on
265 this effort. And I remind them that the focus of today's
266 legislative hearing is on ensuring we reauthorize immediate
267 preparedness and response programs.

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268 For many of these threats, from catastrophic natural
269 disaster to a biological threat to cyber attack, the question
270 is not if, but when. And I thank many members for their hard
271 work on the reforms we are considering today.

272 I especially want to express appreciation to Congressman
273 Richard Hudson for his leadership to provide the framework
274 for these discussions, and commend him and his team for their
275 hard work.

276 [The prepared statement of The Chair follows:]

277

278 *****COMMITTEE INSERT*****

279

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280 *The Chair. I am going to yield now to Congressman
281 Hudson to further speak to these efforts and what happens if
282 we fail to come together to pass this reauthorization on
283 time.

284 *Mr. Hudson. Well, I thank the chairwoman. You know,
285 after years of preparing for this reauthorization, I have
286 been proud to work with my Republican and Democrat colleagues
287 to ensure that our nation is best prepared and able to
288 respond to any future public health security threat.

289 At the beginning of this year I put out a request for
290 information, along with my colleague, Ranking Member Anna
291 Eshoo, to solicit important stakeholder feedback on this
292 reauthorization. I am honored to work with the Ranking
293 Member Eshoo, a four-time champion of PAHPA, someone who
294 knows the critical importance of getting this bill across the
295 finish line.

296 With that being said, I worry that my colleagues are
297 losing sight of the need to pass this bill this year. From
298 the beginning I have worked in good faith with the Democrats
299 on negotiating a bill that can pass the House, particularly
300 considering the current dynamics of this Congress. I have

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301 been clear since the start of my priorities and the confines
302 we are working under. It is disappointing to me that the
303 Democrats have recently decided to walk away from this
304 conversation and force a one-year extension of PAHPA.

305 We are running out the clock debating issues that, while
306 absolutely need to be addressed, have never been included
307 before in this reauthorization. And I have made the
308 unequivocal commitment to Ranking Member Eshoo to work on
309 these issues.

310 We admittedly saw countless mistakes in the response to
311 COVID. However, it is important to remember that without
312 these key authorities and programs and the foresight of the
313 previous champions of this bill -- Representatives Eshoo,
314 Burr, Rodgers, Brooks, and others -- it terrifies me to think
315 of what could have happened: no Operation Warp Speed, no
316 public-private partnerships to rush test and therapeutics and
317 PPE procurement and acquisition. This reauthorization is
318 absolutely critical to prepare for the next disaster, as the
319 chairwoman laid out very eloquently in her remarks.

320 I want to see this bill continue to move forward in a
321 bipartisan manner, and I would ask my Democrat colleagues to

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322 return to the table, and let's continue to negotiate in good
323 faith.

324 I also want to say I appreciate -- I look forward to
325 hearing from our witnesses, particularly Dr. Washington from
326 Mecklenburg County, North Carolina, and Mr. Okon, who happens
327 to be my constituent. Thank you all for being here today.

328

329

330 [The prepared statement of Mr. Hudson follows:]

331

332 *****COMMITTEE INSERT*****

333

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334 *Mr. Hudson. And with that, I yield back.

335 *Mr. Guthrie. The gentlelady yields back?

336 *The Chair. I yield back.

337 *Mr. Guthrie. The chair now recognizes the ranking
338 member of the full committee, Mr. Pallone, for five minutes
339 for an opening statement.

340 *Mr. Pallone. Thank you, Mr. Chairman.

341 When COVID-19 hit, the Federal Government was not
342 adequately prepared, and we have not done enough to prepare
343 for the next threat. Unfortunately, the legislation the
344 Republican majority has noticed for today continues to leave
345 us vulnerable to future threats. It fails to make any
346 significant new investments in our pandemic preparedness. It
347 further politicizes public health by overriding the
348 scientific decision-making of our public health agencies.
349 And Republicans have refused to include any legislation at
350 this hearing to strengthen the resilience of the supply
351 chain.

352 Now, throughout the public health emergency, health care
353 providers, states, and emergency responders faced supply
354 shortages of ventilators, PPE, critical medication, and

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355 testing supplies. And now we are seeing shortages of
356 chemotherapy drugs that are threatening the path to recovery
357 for so many patients battling cancer. Weeks ago, Democrats
358 introduced five bills that would help us strengthen the
359 supply chain, and none of these bills were included in
360 today's hearing.

361 Ranking Member Eshoo introduced a bill that would bring
362 transparency to drug manufacturing. The United States is
363 over-reliant on foreign suppliers for critical drugs, and
364 unfortunately, we don't even know how bad the problem is, or
365 what -- or which drugs rely on foreign suppliers. And
366 Ranking Member Eshoo's legislation would help the FDA
367 understand the entirety of the drug supply chain, which would
368 be beneficial if there is manufacturing -- or a manufacturing
369 or quality issue that could lead to a shortage. FDA would
370 then know what suppliers drug manufacturers are relying on,
371 so that it could quickly address the problem.

372 When drug shortages happen, FDA can work with sponsors
373 to extend the shelf life of the drugs available in the market
374 to the latest possible date without losing drug quality,
375 effectiveness, or safety. However, obtaining scientific

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376 information from drug sponsors to support an expiration date
377 change can sometimes take weeks or months. That is time
378 patients may not have. The Ensuring Access to Lifesaving
379 Drugs Act, introduced by Representative Slotkin, would
380 streamline this process.

381 Additionally, we know that there are times when FDA is
382 not even aware that a shortage of a product is coming. When
383 there are unforeseen demand spikes, FDA has little insight
384 into these issues until the problem is already impacting
385 patients. Bipartisan legislation from Representative Jacobs
386 and Mills would ensure manufacturers notify FDA when these
387 demand spikes occur. Right now there is also no requirement
388 in place for medical device manufacturers to notify FDA of
389 supply problems. Representative Castor has introduced a bill
390 to fix that.

391 We also requested that the Republican majority finally
392 take on the glaring drug safety risk that exists when a
393 dangerous or contaminated drug must be recalled. But FDA has
394 no power to put -- to take it from the shelves. And this
395 committee has worked to fix this problem before on a
396 bipartisan basis, and it is time we finally get this done.

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397 I honestly think that the Republican majority's refusal
398 to include these bills at today's legislative hearing is
399 irresponsible. You know, I have heard the arguments. Mr.
400 Hudson said -- sort of suggested that the disarray on the
401 floor makes this impossible for us to move ahead with a lot
402 of things, or to do much at one time.

403 I don't want to put words in your mouth, but that is how
404 I interpreted what you say. And, you know, I am sorry, but
405 the Republican disarray on the floor should not be the basis
406 for us not to act because, I don't know, at any given day --
407 I mean, we had four days pass without voting on anything. So
408 what does that mean, I am just supposed to not introduce
409 bills or try to act on anything because, you know, some
410 people on the right are going to take down the Speaker?

411 I mean, we can't act on that. I mean, we can't proceed
412 based on that. And PAHPA is a must-pass bill. So if we
413 don't include legislation addressing drug shortages now, it
414 is just not going to happen. There is not going to be enough
415 time. So that is why we continue to insist that these bills
416 dealing with the shortages be included.

417 Now, while the majority was not willing to include drug

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418 and device policies, a few bills noticed for today's hearing
419 would make strides toward improving our public health
420 response.

421 A bill introduced by Representative Underwood would
422 strengthen real-time, standardized data availability of
423 emerging public health threats at the CDC. As Dr. Walensky
424 and others have testified, during the COVID-19 and Mpox
425 public health emergencies CDC was often left with incomplete,
426 inconsistent, and out-of-date data that hindered our
427 response. And this legislation would clarify their
428 authorities, helping us to prepare for emerging threats going
429 forward.

430 We are also considering my bill to remove the
431 requirement that the Senate confirm the CDC director, a
432 misguided change that the Senate insisted on, including in
433 our omnibus package at the end of last year. When President
434 Biden took office, it was important that he was able to
435 immediately appoint a CDC director to lead the agency during
436 the COVID pandemic. And it is critical to have an expert CDC
437 director in place right away to respond to the public health
438 threats with speed, focus, and foresight, and without

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439 furthering the politicization of public health that has
440 become too commonplace. And we all know that the Senate
441 doesn't do anything quickly.

442 So, again, I have serious concerns about policies that
443 would allow congressional interference in the termination of
444 a public health emergency, new and unworkable requirements
445 for CDC guidance, and industry decision-making of the PHEMCE.
446 While it concerns me that the Republican majority doesn't
447 seem to appreciate the full scope of the challenges we face,
448 I hope we can find a way to move forward in a comprehensive,
449 bipartisan way, because it is important that we come together
450 to learn the lessons of COVID-19 and reauthorize PAHPA on
451 time.

452 [The prepared statement of Mr. Pallone follows:]

453

454 *****COMMITTEE INSERT*****

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456 *Mr. Pallone. And with that, Mr. Chairman, I yield
457 back.

458 *Mr. Guthrie. Thank you. The gentleman yields back.
459 That concludes our opening statements, and we will now turn
460 to the panel for five minutes for their opening statements.

461 I will introduce you all, then call on you one at a
462 time.

463 You will notice the clock system. You have five
464 minutes. It will be green. I think with a minute to go it
465 turns yellow, and then that will kind of give you a hint that
466 your time is approaching. And then, if it turns red, begin
467 to wrap up. I appreciate your being here. And I will
468 introduce all the witnesses first.

469 We are going to have -- before us today will be Dr.
470 Gerald Parker, the associate dean for Global One Health and
471 director of the Pandemic and Biosecurity Policy Program at
472 Texas A&M University.

473 Next is Dr. Raynard Washington, director of the public
474 health department in Mecklenburg County, North Carolina, as
475 has already been noted by our favorite Tar Heel here today.
476 And I mean that as a citizen of the state, not as a graduate.

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477 [Laughter.]

478 *Mr. Guthrie. I know his college.

479 Our next witness is Ms. Phyllis Arthur, senior vice
480 president of infection [sic], disease, and emerging science
481 policy at Biotechnology Innovation Organization.

482 Our witness will follow with Dr. Julie Gralow, chief
483 medical officer and executive vice president of the American
484 Society of Clinical Oncology.

485 And then our final witness this morning will be Ted
486 Okon, executive director of Community Oncology Alliance.

487 I will begin -- we will begin to recognize our first
488 witness, Dr. Parker.

489 You are recognized for five minutes for an opening
490 statement.

491

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492 STATEMENT OF GERALD PARKER, DVM, PHD, ASSOCIATE DEAN FOR
493 GLOBAL ONE HEALTH AND DIRECTOR FOR THE PANDEMIC AND
494 BIOSECURITY POLICY PROGRAM, TEXAS A&M UNIVERSITY; RAYNARD
495 WASHINGTON, PHD, MPH, DIRECTOR, PUBLIC HEALTH DEPARTMENT,
496 MECKLENBURG, COUNTY HEALTH AND HUMAN SERVICES AGENCY
497 MECKLENBURG COUNTY, NORTH CAROLINA; PHYLLIS ARTHUR, MBA,
498 SENIOR VICE PRESIDENT, INFECTIOUS DISEASE AND EMERGING
499 SCIENCE POLICY, BIOTECHNOLOGY INNOVATION ORGANIZATION (BIO);
500 JULIE R. GRALOW, MD, FACP, FASCO, CHIEF MEDICAL OFFICER AND
501 EXECUTIVE VICE PRESIDENT, AMERICAN SOCIETY OF CLINICAL
502 ONCOLOGY; AND TED OKON, MBA, EXECUTIVE DIRECTOR, COMMUNITY
503 ONCOLOGY ALLIANCE

504

505 STATEMENT OF GERALD PARKER

506

507 *Dr. Parker. Well, thank you, Chairman Guthrie and
508 Ranking Members -- Ranking Member Eshoo, for the opportunity
509 to come before you today. I am Dr. Gerald Parker.

510 Today -- but today -- I am from Texas A&M University,
511 but today the views and opinions I offer are my own, but are
512 informed by serving in career executive leadership positions

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513 in the military and the Federal Government. I appreciate the
514 opportunity to come here today, because you are working on
515 one of the most important bills in Congress this year: the
516 reauthorization to PAHPA.

517 We live in a dangerous world. The threats we face range
518 from terrorism, chemical, biological, radiological, nuclear,
519 cyber, natural disasters, climate change, pandemics, and more
520 that we do not even yet grasp their understanding. These are
521 hard problems, and we must have the right tools to confront
522 an ever-expanding list of potentially catastrophic threats,
523 whether natural, accidental, or deliberate. And in this new,
524 dangerous era of global power rivalry, we were -- conflict,
525 economic conflict, war, and even the threat of an adversarial
526 nation state's use of weapons of mass destruction cannot be
527 discounted.

528 You have the opportunity to meet this moment. Don't
529 waste it. The risk we face certainly won't wait for us to be
530 prepared. Now, with that dire warning, I have four central
531 recommendations for your consideration.

532 First, ASPR's relationships with state, local, tribal,
533 and territorial, emergency response, hospital, health care,

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534 and public health departments must be strengthened. Any
535 successful response requires a close working relationship
536 between the Federal Government and state and local partners
537 who are on the front line.

538 Second, it will be critical for PAHPA to address the
539 supply chain control tower capacity and concept by
540 encouraging a warm-base and a surgical situational awareness
541 supply chain and early warning capability that can be
542 immediately activated when the next health security crisis
543 starts. ASPR must be able to anticipate the needs of state
544 and local partners, hospitals, and the health care system,
545 and fulfill their requirements, especially when resources are
546 scarce.

547 Third, the importance of leadership cannot be
548 overstated. And when I say leadership, I mean an
549 organizational structure authorized by Congress that empowers
550 an individual with the ear of the President and the OMB
551 director. Without an effective leadership structure that
552 bridges the seams in the Federal bureaucracy, even the best
553 of leaders will not be effective.

554 I commend Congress for taking a major step toward these

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555 goals through authorization to the White House Office of
556 Pandemic Preparedness and Response Policy. This is a good
557 starting point, but should be expanded to include biodefense
558 and global health security.

559 And to share a recommendation from a colleague of mine,
560 Dr. Ken Bernard, this office should be led by a full-time
561 equivalent of a combatant commander, a deputy assistant to
562 the President for biosecurity at the White House to lead and
563 prepare to battle our next national security health crisis.

564 Fourth, in regard to ASPR, I would like to direct the
565 committee's attention to the 12 findings and recommendations
566 in the National Science Advisory Board for Biosecurity's 2023
567 report regarding dual-use research concern and enhanced
568 potential pandemic research. We need to take a more active
569 approach to harmonize biosafety and biosecurity standards
570 worldwide and keeping sound practices at home. Other
571 countries look to us, and Congress and the Administration
572 have an opportunity to lead.

573 In conclusion, we can not only prepare for risks like
574 SARS-CoV-2; we must prepare for advanced dual-use
575 technologies and emerging infectious diseases with properties

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576 that could make existing preparedness efforts useless if they
577 are based on only our latest response to the latest pandemic.

578 As the Office of the Director of National Intelligence
579 2023 Annual Threat Assessment plainly states, "Rapid advances
580 in dual-use technology, including bioinformatics, synthetic
581 biology, nanotechnology, and genomic editing could enable the
582 development of novel biological weapons that complicate
583 detection, attribution, and treatment.'" And I will add the
584 likelihood of misuse or accidents are increasing, as
585 laboratories expand worldwide with ready access to dual-use
586 technologies, and without adequate international standards.

587 We have entered an extremely dangerous era. There is
588 one thing we can be assured of in the future: We will be
589 surprised. We must avoid fighting the last war, and we must
590 avoid complacency.

591 Thank you for the opportunity to be appear before the
592 committee. I would be glad to answer any of your questions.
593 Thank you.

594 [The prepared statement of Dr. Parker follows:]

595

596 *****COMMITTEE INSERT*****

597

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598 *Mr. Guthrie. Thank you, Dr. Parker. I appreciate your
599 testimony.

600 Dr. Washington, you are now recognized for five minutes
601 for an opening statement.

602

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603 STATEMENT OF RAYNARD WASHINGTON

604

605 *Dr. Washington. Perfect. Good morning. Thank you,
606 Chairman Guthrie, Ranking Member Eshoo, and members of the
607 Health Subcommittee. Thank you for having me today to
608 discuss the reauthorization of PAHPA. I am Doctor Raynard
609 Washington, the public health director in Mecklenburg County,
610 which serves the City of Charlotte and the surrounding county
611 in the great State of North Carolina.

612 I also have the pleasure of serving as vice chair of the
613 Big Cities Health Coalition, an organization of health
614 officials who lead 35 of the nation's largest metropolitan
615 health departments. Together we serve more than 61 million
616 Americans and nearly 20 percent of the country.

617 I am an epidemiologist by training, and bring with me
618 more than 15 years of experience in public health at both the
619 Federal and local levels. Prior to Charlotte, I served as
620 the health -- deputy health commissioner and chief
621 epidemiologist for the City of Philadelphia.

622 My health department is responsible for protecting and
623 promoting health for more than 1.1 million North Carolinians

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624 and our diverse and rapidly growing community, and our health
625 department team has grown to close to 900 over the last few
626 years.

627 Local public health departments are on the front lines
628 of preparing for, responding to, and supporting residents
629 during emergencies. There are very few, if any, emergencies
630 that don't have some impact on the public's health. And
631 maintaining coordinated networks and preparing partners on
632 the ground for emergencies before they happen is the only way
633 we can respond quickly. This is a very unique role of local
634 public health.

635 Just last week there was an acute public health response
636 to the Canadian fire smoke traveling across this region.
637 Public health departments at the state and local level were
638 able to respond because of the work they had put into
639 maintaining a true, all-hazards response, which is critical
640 to our nation's health.

641 As we see the resurgence of infectious diseases like
642 measles and polio in pockets across the country, it is clear
643 that all-hazards preparedness must be at the forefront of our
644 nation's public health system. And as we move out of the

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645 COVID-19 pandemic, it is a timely opportunity to take steps
646 to improve the system using what we have learned over the
647 last few years. To that end, I firmly believe that the
648 reauthorization of PAHPA is a critical component for
649 preparing for the next emergency in this country.

650 It is essential that Federal agencies have clear
651 preparedness and response roles well in advance of an
652 emergency. At the same time, while Federal leadership and
653 resources are vital, a top-down approach to public health is
654 simply not sufficient. To truly function as a system, public
655 health leaders must be involved at every level of government
656 -- local, state, and Federal -- and information, data, and
657 resources must flow quickly and efficiently to and from each
658 of those levels. Unless and until that happens, we will
659 remain under-prepared for the health and health security
660 challenges we face.

661 A few highlights on various PAHPA components.

662 First, the public health preparedness program that was
663 created after 9/11 to support preparedness infrastructure is
664 critical to having a response-ready workforce at the local
665 level. However, despite the increase in emerging and

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666 reemerging infectious diseases, it has been cut by nearly 30
667 percent over the last 20 years.

668 In Mecklenburg, we have had to increase our public
669 health preparedness staff from one FTE to three since the
670 start of the pandemic to meet our needs. These vital human
671 resources, which may sound small, allow us to train clinical
672 and non-clinical staff, and maintain and implement when
673 necessary local response plans for every type of hazard.

674 Likewise, the Hospital Preparedness Program, which has
675 also been cut by more than half over the last 20 years,
676 prepares the nation's health care system to save lives during
677 emergencies and disasters. HPP supports regional health care
678 coalitions like the Metrolina Healthcare Preparedness
679 Coalition in our region in North Carolina. They are
680 responsible for assessing risk and needs, providing training,
681 and maintaining preparedness among organizations who might
682 otherwise see themselves as competitors. Or, for example,
683 like during the pandemic, deploying mobile hospitals due to
684 the crushing demand on acute care facilities.

685 Additionally, now is the time to authorize an adult
686 vaccine program akin to the Vaccines for Children program.

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687 As we learned from the pandemic, a comprehensive vaccine
688 infrastructure is needed to protect Americans against both
689 known and emerging infectious disease. During the Mpox
690 response we received no Federal support at the local level
691 for vaccine administration, but our department successfully,
692 like others, mobilized partnerships with LGBT+ community and
693 social organizations to contain the situation.

694 On the other hand, our progress during COVID was only
695 possible because vaccine cost was not a barrier for our
696 residents.

697 Finally, and most importantly, as an epidemiologist it
698 is critical that we have timely, accurate, and actionable
699 data at the local, state, and Federal level. Our systems for
700 early detection and surveillance need upgrading and
701 modernizing. CDC must have -- collaborate with other HHS
702 divisions and partners across all levels of government to
703 strengthen our public health data systems with better
704 technologies and leveraging both the private-sector knowledge
705 and expertise.

706 From the perspective of local health departments, CDC
707 absolutely must have the authority to effectively collect and

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708 coordinate public health data necessary to serve its mission.
709 We are collectively tasked to make million, billion, and even
710 trillion-dollar decisions with the current framework for
711 collecting and sharing public health data that results in
712 fragmented and inconsistent reporting to CDC and to the state
713 and local agencies. Expanded data authority for CDC will
714 allow for more complete and timely data sharing to support
715 decision-making at the Federal, state, and local levels.

716 In closing, I want to emphasize that a well-functioning
717 public health system is a -- is pandemic preparedness, and
718 must be well-resourced at all levels of government before,
719 during, and after emergencies. Diseases and disasters don't
720 recognize city, county, or state boundaries, and across the
721 nation each community is only as prepared as its weakest
722 neighboring community.

723 Thank you.

724 [The prepared statement of Dr. Washington follows:]

725

726 *****COMMITTEE INSERT*****

727

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728 *Mr. Guthrie. Thank you, Dr. Washington, thank you for
729 your testimony.

730 Ms. Arthur, you are now recognized for five minutes for
731 an opening statement.

732

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733 STATEMENT OF PHYLLIS ARTHUR

734

735 *Ms. Arthur. Thank you. Chairman Guthrie, Ranking
736 Member Eshoo, and members of the subcommittee, thank you so
737 much for inviting me to testify today. My name again is
738 Phyllis Arthur. I am the senior vice president for
739 infectious diseases and emerging science policy at BIO, the
740 Biotechnology Innovation Organization.

741 This is an important moment for our nation as we emerge
742 from a multi-year global pandemic. We have an opportunity to
743 use what we have learned to ensure we are better prepared in
744 the future. While we hope that the COVID pandemic is a once-
745 in-a-generation occurrence, that is not certain. Over the
746 past decade we have faced near-miss pandemics, from SARS to
747 Zika to avian flu.

748 While our response to the pandemic was incredible in
749 scale and successful in its aims to rapidly and safely
750 develop vaccines and therapeutics for a novel pathogen, there
751 is no guarantee that we could replicate that success again
752 without making permanent the pieces of the response that led
753 to that success. In fact, during the pandemic we had to

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754 respond to monkeypox, Ebola, and Marburg outbreaks, and
755 provide support to our allies for chem, bio, rad, and nuke
756 threats.

757 Now is not the time to rest. Now is the time to improve
758 our systems and commit to public-private partnerships that
759 will continuously usher in innovation that can help keep us
760 safe. It is not only critical that we reauthorize PAHPA, but
761 that we strengthen the law, as well.

762 Following the terror attacks of September 11th, our
763 government acted swiftly and comprehensively to protect our
764 citizens. Similarly, following the 2001 anthrax attacks,
765 Congress acted to create Project BioShield and, later, BARDA,
766 which are foundational to our protection from biological
767 threats. These laws built the important structural and
768 financial changes needed to develop medical countermeasures
769 for an expanding set of natural, accidental, and deliberate
770 threats.

771 However, BARDA and the Strategic National Stockpile
772 remain under-funded, and our surveillance tools are under-
773 developed. To better respond to the next inevitable threat,
774 we must use the PAHPA reauthorization action to make

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775 substantive improvements in the PHEMCE.

776 First, BIO strongly recommends that Congress increase
777 funding for key ASPR programs to the levels of the PHEMCE
778 multi-year budget. The BARDA Advanced Research and
779 Development, the Project BioShield Special Reserve Fund, and
780 the Strategic National Stockpile should all be authorized at
781 over \$1.5 billion each to ensure that there are ample funds
782 for the development, procurement, lifecycle management, and
783 manufacturing support for a broad array of medical
784 countermeasures.

785 Separate funding of at least \$330 million is needed to
786 support continued development and sustainment of pandemic
787 influenza vaccines, antivirals, and diagnostics, as pandemic
788 flu remains one of our most persistent global threats.

789 Lastly, BIO recommends that funding be allocated to
790 BARDA to enable a pathogen-agnostic viral family approach to
791 R&D and manufacturing. This approach will help us better
792 prepare for a broad set of emerging pathogens of pandemic
793 potential by leveraging novel platform technologies and novel
794 mechanisms for new vaccines, monoclonal antibodies, and oral
795 antivirals.

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796 Second, BIO recommends several policies that will help
797 incentivize industry and strengthen the partnership between
798 the government and developers. We recommend increasing the
799 transparency of the SNS by encouraging the sharing of MCM
800 requirements. This should be done with private-sector
801 partners on a regular basis.

802 We also strongly recommend that Congress eliminate the
803 sunset of the MCM Priority Review Voucher Program, as this
804 program is an important incentive for the development of
805 novel MCMs.

806 And lastly, we strongly encourage the inclusion of the
807 PASTEUR Act to spur the development of much-needed novel
808 antimicrobials.

809 Third, BIO recommends that ASPR be granted new
810 authorities that expand their use of the other transactions
811 authority, that they have authorities to enable domestic
812 manufacturing investment, and allow for rapid procurement and
813 acquisition.

814 Fourth, given the vital role of a strong public health
815 infrastructure to our national response, BIO recommends
816 increased funding for surveillance capabilities at the CDC to

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817 better detect, monitor, and respond to outbreaks and emerging
818 pathogens around the world.

819 We also support funding CDC's ability to partner with
820 states to expand and strengthen state immunization
821 infrastructure, especially for adult immunization.

822 In reauthorizing PAHPA, Congress must continue to send a
823 strong signal that it is committed to prioritizing national
824 health security by providing the resources and authorities
825 needed to fully prepare for and defend against biological
826 threats. Investments in preparedness and medical
827 countermeasure development will enhance our response efforts,
828 save lives, and be more cost effective to our economy in an
829 emergency.

830 Thank you.

831

832

833 [The prepared statement of Ms. Arthur follows:]

834

835 *****COMMITTEE INSERT*****

836

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837 *Mr. Guthrie. Thank you, I appreciate it, Ms. Arthur,
838 your testimony.

839 The Chair now recognizes Dr. Gralow for five minutes for
840 your opening statement.

841

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842 STATEMENT OF JULIE R. GRALOW

843

844 *Dr. Gralow. Chairman Guthrie, Ranking Member Eshoo,
845 and members of the subcommittee, thank you for the
846 opportunity to discuss the Pandemic and All-Hazards
847 Preparedness Act and its potential to help address the cancer
848 drug shortages crisis.

849 I am Dr. Julie Gralow, chief medical officer and
850 executive vice president of the Association for Clinical
851 Oncology. Prior to joining ASCO I was a practicing medical
852 oncologist and professor in Washington State for three
853 decades.

854 ASCO represents over 45,000 oncology professionals who
855 are dedicated to improving cancer care. We appreciate the
856 subcommittee's efforts to improve the programs in PAHPA to
857 better prepare the U.S. for future public health crises.

858 The pandemic exacerbated longstanding issues that
859 threaten the resilience of our health care supply chain.
860 While the Strategic National Stockpile and other programs
861 authorized under PAHPA aided the health care community during
862 the public health emergency, more must be done. Drug

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863 shortages will worsen without intervention. This is
864 especially true for sterile injectables, many of which are
865 oncology drugs.

866 These drugs are expensive to make, they have a low
867 profit margin, and they lead manufacturers to reduce or
868 discontinue production. Active Pharmaceutical Ingredient
869 sourcing is a weak point. Many manufacturers use the same
870 API source. If that source experiences quality issues
871 causing a production shutdown, or runs out of critical
872 components, drug shortages are a likely outcome.

873 Visibility into the supply chain regarding APIs is
874 lacking. The FDA does not have authority to require
875 manufacturers to provide API sourcing information. This
876 means shortages can emerge without warning. Today's
877 shortages are the worst that I have seen in my 30-year
878 career.

879 I am in regular communication with colleagues at the
880 University of Washington and Fred Hutchinson Cancer Research
881 Center in Seattle. Initially, they were optimistic that,
882 with dose modifications and substitutions, they had enough
883 supply of these platinum agents to ride the shortage out.

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884 Then, however, many of the state's smaller cancer centers
885 began running out of the drug and sending their patients to
886 the UW, depleting their supply.

887 I spoke to a patient diagnosed with endometrial cancer,
888 whose team recommended a chemotherapy course that included a
889 platinum agent. She studied the drugs and their side
890 effects. She had a game plan, and she did well through her
891 first cycle of treatment, much to her relief. Then, when
892 arriving for her second dose, one of the agents was no longer
893 available. You can imagine the anxiety this caused. Even
894 when there are acceptable and proven alternatives, switching
895 a planned course of treatment adds fear and stress to that
896 already caused by a cancer diagnosis.

897 Eleven oncology drugs, maybe fourteen, are currently in
898 shortage. Four of these -- cisplatin, carboplatin,
899 methotrexate, and fludarabine -- are commonly used to treat
900 cancer in adults and children. In 2022, 100,000 Americans
901 were diagnosed with ovarian, bladder, and testicular cancers,
902 cancers for which cisplatin and carboplatin are recommended.
903 These drugs are also commonly used in cervical, endometrial,
904 lung, head and neck, esophageal, gastric, and breast cancers.

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905 The number of U.S. patients at risk could be as high as
906 500,000 a year.

907 Drug shortage risks also extend to pediatric patients.
908 From 2010 to 2020, 8 of the 10 most frequently-used drugs to
909 treat acute lymphoblastic leukemia, the most common childhood
910 cancer, were at some point unavailable.

911 Beyond drugs, we have experienced essential supply
912 shortages, including glass vials, IV tubing, saline bags, and
913 more. Shortages place providers in a moral dilemma,
914 prioritizing drug use for patients who are curable versus
915 those who are not. Patients worry about whether they will
916 receive their next treatment, or if switching to another
917 treatment will shorten their lives.

918 The PAHPA reauthorization is an opportunity to advance
919 solutions to improve the supply chain, especially during
920 public health crises. ASCO makes the following
921 recommendations detailed in my written statement: improve
922 the function and composition of the National Strategic
923 Stockpile; enhance multi-national collaboration on supply
924 chain resilience; incentivize manufacturers to improve
925 quality and transparency; reduce reliance on other countries

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926 for critical ingredients; analyze domestic drug and device
927 manufacturing capability and capacity for critical products
928 to avert national security threats.

929 I appreciate the subcommittee's efforts to enhance the
930 supply chain to protect our national security and our
931 patients' health. ASCO stands ready to collaborate with you
932 to ensure individuals with cancer receive the lifesaving and
933 life-prolonging treatments they require. This is a crisis.
934 Cancer patients' lives are on the line.

935 Thank you.

936 [The prepared statement of Dr. Gralow follows:]

937

938 *****COMMITTEE INSERT*****

939

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940 *Mr. Guthrie. Thank you, Dr. Gralow. I appreciate your
941 testimony.

942 We now -- the chair now recognizes Mr. Okon for five
943 minutes for an opening statement.

944

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945 STATEMENT OF TED OKON

946

947 *Mr. Okon. Chairman Guthrie, Ranking Member Eshoo, and
948 members of the Energy and Commerce Health Subcommittee, I am
949 the executive director of the Community Oncology Alliance, a
950 non-profit organization dedicated to cancer patients and
951 their independent oncology providers.

952 My wife, Susan, practiced as an oncology nurse for 10
953 years, and we have family and friends with cancer living with
954 it and dying from the disease. I want to make it very clear
955 that my over-riding goal is to ensure that every American
956 with cancer, regardless of demographic, financial, or any
957 other status has access to the highest quality, most
958 affordable cancer care close to home.

959 Let me get right to the point. There is a growing
960 crisis of a severe shortage of low-cost generic drugs used to
961 treat cancer, including carboplatinum, cisplatin, and Efu.
962 Although decades old, these are mainstay treatments for many
963 types of cancers, including curable cancers. As a result of
964 these drug shortages, Americans with cancer are facing
965 treatment delays, potentially receiving inferior treatments,

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966 and even having their treatments stopped. What is
967 heartbreaking is that Americans with potentially curable
968 cancers may miss treatments and even a cure because of these
969 shortages.

970 Our inaction in fundamentally solving the cancer drug
971 shortage problem, which has existed for years but is now the
972 most severe we have ever faced, has already likely signed a
973 death sentence for some Americans. Frustration and outright
974 anger do not begin to describe how I feel in reading
975 heartbreak stories of patients with cancer not being able to
976 receive treatment due to shortages of decades-old, low-cost
977 generic drugs.

978 I testified to Congress 12 years ago, nearly 12 years
979 ago, of the then-cancer-drug shortage. I said then, and I
980 repeat today, "The fundamental root cause of cancer drug
981 shortages is financial."`

982 Unfortunately, recent solutions deal with symptoms of
983 the problem, but none address the underlying financial cause
984 of shortages. Imagine being very diligent about staying out
985 of the sun and getting regular skin checkups. If you had a
986 suspicious looking mole, had it biopsied, and found that you

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987 had melanoma, you would not be in denial and simply put a
988 Band-Aid on it. You would have the underlying cancer
989 treated.

990 The problem is that many of the solutions being advanced
991 is that they involve tracking early warning signs of
992 shortages and placing even more regulations on generic drug
993 manufacturers, which can actually have unintended
994 consequences of exacerbating the problem. At best, these are
995 mere Band-Aids.

996 Denial of the financial cause of these shortages is once
997 again costing Americans hope, and even lives. Understanding
998 the underlying problem does not require a Ph.D. in economics.
999 If a generic drug manufacturer cannot make a profit on a
1000 drug, it will simply stop making the drug. If a manufacturer
1001 makes a small margin on the drug, it will cut manufacturing
1002 costs, which makes it more prone to the types of problems
1003 that result in FDA inspections shutting down plants.
1004 Unfortunately, given that many of the drugs in short supply
1005 are money losers, we have seen more manufacturers leave the
1006 market. Today, not only is there no manufacturing redundancy
1007 at the manufacturing level, but there is little or no

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1008 redundancy in the market as a whole.

1009 These cancer drugs are injectables administered
1010 intravenously or by similar means. These are not pills or
1011 tablets. The manufacturing involved in producing sterile
1012 injectable drugs is far more involved and exacting, as well
1013 as capital intensive than making pills or tablets.

1014 As I explained in my written testimony, the fundamental
1015 financial problems for generic drug manufacturers are the
1016 Medicare Part B drug reimbursement system based on average
1017 sales price, which is also used by commercial payers, caps
1018 drug prices.

1019 Additionally, mandatory 340B drug pricing discounts and
1020 Medicaid rebates erode drug prices, and the Inflation
1021 Reduction Act price inflation caps further put downward
1022 pressure on injectable generic drug prices. These products
1023 are, at best, so unprofitable that there is little to no
1024 margin to invest in manufacturing upgrades. At worst, there
1025 is little manufacturing redundancy as manufacturers leave the
1026 market.

1027 We need to face the reality that price caps, discounts,
1028 rebates, and regulation need to be stripped from the market,

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1029 or shortages will worsen. Congress needs to stop Band-Aiding
1030 the problem and fix the fundamental financial problem, as
1031 well as bring manufacturing back to the United States.

1032 The stories I am hearing from oncologists about these
1033 shortages are beyond heartbreaking. We owe it to the 32-
1034 year-old mother with aggressive breast cancer and her 3
1035 children to get her the treatment she needs now, but is
1036 blocked from because of these shortages.

1037 It is tough enough dealing with cancer. Americans
1038 should not lose hope or, worse, their lives fighting this
1039 terrible disease. We all need to work together to fix the
1040 fundamental financial cause of drug shortages. Every
1041 American with cancer is counting on us.

1042 Thank you for the opportunity to testify, and I welcome
1043 your questions.

1044

1045 [The prepared statement of Mr. Okon follows:]

1046

1047 *****COMMITTEE INSERT*****

1048

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1049 *Mr. Guthrie. Thank you, Mr. Okon, for your testimony.
1050 That completes witnesses' opening statements, and we
1051 will begin the questioning period for a five-minute round of
1052 -- five minutes for questions. And I will recognize myself
1053 for five minutes.

1054 So, Ms. Arthur, would you talk about how important the
1055 impact of Operation Warp Speed was at the beginning of COVID?

1056 And what do you believe is the correct role for the
1057 private sector to play in our nation's preparedness and
1058 response?

1059 And do you believe the proposed PHEMCE Advisory
1060 Committee Act will help us address gaps in our preparation
1061 for and response to -- future responses?

1062 *Ms. Arthur. Thank you, Chairman Guthrie, for that
1063 question.

1064 Operation Warp Speed was actually an excellent example
1065 of what we would like to see happen with the law in PAHPA.
1066 The work that was done between the Federal Government and
1067 industry partners was exceptional. Government actually drove
1068 the activities of industry in a collaborative way. We were
1069 partners; we weren't vendors.

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1070 We actually worked very closely with the FDA, with the
1071 CDC, with Operation Warp Speed leadership in DoD and ASPR,
1072 and actually came up with the strategy for driving very
1073 increased scalability of manufacturing. Clinical trial
1074 guidance from the FDA actually helped us deliver safe
1075 vaccines that had diversity in the clinical trials that
1076 allowed us to tell people they were getting something safe in
1077 record time, and that led to vaccines being available in 300
1078 days. This is incredible.

1079 So that kind of partnership, where the expertise and
1080 experience of industry for manufacturing, clinical trial
1081 development, knowing how to manufacture products well was
1082 really coupled well with the government's leadership in
1083 facilitating that process. And this is the kind of
1084 partnership that we need in the interpandemic period, so that
1085 we are actually ready to go in less time than one year, with
1086 the next time we have to respond to a pandemic. Operation
1087 Warp Speed is a really good example of that.

1088 *Mr. Guthrie. Okay. Thank you, thank you for that. I
1089 want to move on to Dr. Parker.

1090 The Government Accountability Office reported that the

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1091 CDC never established contracts with private-sector vendors
1092 to quickly roll out a testing regime, and that left us
1093 hamstrung.

1094 I have legislation before us today. How do you believe
1095 the -- so the legislation before us today -- clinical labs'
1096 ability to enter into certain contracts and cooperative
1097 agreements. So how do you believe this legislation will help
1098 us more effectively respond to future threats?

1099 *Dr. Parker. Well, I think, actually, it is in line
1100 with what Phyllis just said about the public-private
1101 partnerships and involving private industry the sooner the
1102 better. And so I think we need to do the same thing in our
1103 diagnostic world and our diagnostic enterprise.

1104 We cannot just rely on our Federal Government or state
1105 government public health laboratories to take care of the
1106 whole job, and so we need to have our private-sector
1107 engagement in these laboratory and diagnostics from the
1108 start.

1109 And it is most important -- also, it is in the
1110 interepidemic period that we need to do this. We cannot wait
1111 until there is a crisis to do this. So I support the effort

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1112 to try to get the private sector engaged during the
1113 interepidemic period in these efforts.

1114 *Mr. Guthrie. Okay, thanks. I have been concerned
1115 about -- Dr. Parker, this for you, as well -- I have been
1116 concerned about just the executive authority declaring
1117 emergencies, and having kind of unlimited time moving
1118 forward. Some states -- I know my home state went in and put
1119 a limit on what the governor could do. We had emergencies,
1120 and so we can't just govern by fiat. And we had an emergency
1121 with record flooding in Appalachia, we called the General
1122 Assembly together. Instead of one person choosing to spend
1123 hundreds of millions of dollars, they came together as a
1124 group and said -- and rose to the occasion.

1125 You know, some people want to dismiss Congress and just
1126 turn everything over to the experts. We know the experts got
1127 a lot wrong. They got a lot right and they got a lot wrong
1128 that is going to have a lasting impact. And I do believe
1129 that the legislative authority shouldn't just be dismissed
1130 and say, well, let's just turn it over because it is too
1131 difficult to bring everybody together. Well, that is what
1132 our founding fathers wanted to do.

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1133 So one of my bills would allow Congress to vote to
1134 extend the public health emergency for six months after it
1135 has been declared. Would you talk about the role for
1136 Congress in this, and what you see in that bill?

1137 *Dr. Parker. Yes. Well, certainly, maybe I am not a
1138 constitutional expert, but certainly there is a definite role
1139 for all three branches of government, including congressional
1140 oversight. It is absolutely essential. And I would say,
1141 actually, there is a role for investigative journalism, as
1142 well, to keep us all honest, too, in the -- and I am talking
1143 as a former government employee.

1144 But I think maybe one thing that perhaps may have been
1145 lacking that -- I think back to the H5N1 influenza
1146 preparedness days between 2006 and 2009 -- there were kind of
1147 like clear triggers and metrics of the phases of the pandemic
1148 that -- I think we kind of lost that, you know, before
1149 COVID-19. And I think maybe one way to exercise the
1150 congressional oversight is to make sure our pandemic plans
1151 and strategies have clear triggers and metrics of, one, when
1152 a crisis and a public health emergency should be declared,
1153 and then what are the clear metrics and triggers of when it

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1154 ends, when the public health emergency declaration ends. So
1155 I think that would help a lot.

1156 You know, I probably should stay out of the political
1157 thing and that.

1158 *Mr. Guthrie. Okay, thanks.

1159 *Dr. Parker. But I think -- but certainly, there is a
1160 place for congressional oversight, and I think our plans
1161 ought to have clear triggers and metrics of when it starts
1162 and when it ends.

1163 *Mr. Guthrie. Well, thank you. I appreciate that. And
1164 my time has expired, so I will yield back, and the chair now
1165 recognizes the Ranking Member Eshoo for five minutes for
1166 questions.

1167 *Ms. Eshoo. Thank you, Mr. Chairman, and thank you to
1168 each one of the witnesses.

1169 To Dr. Gralow, on drug origin transparency, information
1170 on the supply chain for prescription drug products in New
1171 Zealand -- I am really fascinated by this -- is publicly
1172 disclosed and transparent.

1173 New Zealand collects and makes public the name and
1174 location of the API and the finished drug manufacturers. The

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1175 data on the New Zealand Medsafe Public Access website can be
1176 analyzed to quickly determine which ones have the highest
1177 dependance on a certain geographic location, such as Wuhan,
1178 China. Within hours of the news of a plant closure, New
1179 Zealand could know which drug products will be affected, and
1180 can look for other producers of the same drug to supplement
1181 the country's drug supply.

1182 How would your ability to treat your patients be
1183 impacted if the United States adopted a similar transparency
1184 policy where the FDA, hospitals, doctors, public policy
1185 analysts could monitor the U.S. upstream pharmaceutical
1186 supply chain to identify potential trigger points that could
1187 lead to supply chain vulnerability and to predict drug
1188 products that may face shortages?

1189 *Dr. Gralow. Thank you for that question. I think that
1190 level of transparency to all, the ability to know where
1191 manufacturers are getting their raw materials from for
1192 everyone to know would give us much more lead time when a
1193 problem exists. We would have much more time to be able to
1194 ramp up again, to look for alternative sources, to start to
1195 look toward importation -- the expanded shelf life, for

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1196 example. It just would give us a much bigger time period to
1197 adjust and, hopefully, avert a crisis in that setting.

1198 *Ms. Eshoo. Right.

1199 *Dr. Gralow. We don't have that kind of information
1200 available at the raw materials level, the API level.

1201 *Ms. Eshoo. Right. About achieving a stable supply of
1202 oncology drugs, in your testimony you propose the government
1203 contract with manufacturers to create a buffer stock to
1204 achieve a short-term supply of oncology drugs. Can you speak
1205 to how that buffer stock would help address the acute
1206 shortages we are seeing now in oncology drugs?

1207 *Dr. Gralow. Having, for example, a six month supply --
1208 whatever we would agree to -- on board, whether it is at the
1209 manufacturer level or the government or the buyer level, that
1210 constantly rotates -- it would have to keep rotating because
1211 these agents have short half-lives. Having six months would,
1212 again, give us much more time to ramp up and deal with the
1213 shortage.

1214 So on the one hand, having greater visibility when the
1215 problem first occurs, and then on the other hand having at
1216 least six months to gear up again would be a great help, and

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1217 likely avert many of these crises.

1218 *Ms. Eshoo. Well, I appreciate each one of the
1219 testimony of each one of the witnesses.

1220 I have never extracted my authorship or support before.
1221 This is major, major legislation. But colleagues, this is
1222 affecting -- this drug shortage supply is affecting every
1223 single one of our congressional districts. This is not a
1224 Democratic idea. This is a national need, and it is a
1225 national crisis. This is, as Mr. Hudson said -- and I have
1226 loved working with him -- this is a must-pass bill, PAHPA is.

1227 I think addressing these shortages -- I mean, it is just
1228 jaw-dropping to me when you say a shortage of pediatric
1229 oncology drugs. We can do this. I just -- it is -- it
1230 really is a must.

1231 So thank you again to the witnesses.

1232 I will work with anyone on this committee to get this
1233 over the finish line. I am not suggesting that we have a
1234 section relative to the FDA in this legislation that is
1235 larger than the rest of the PAHPA legislation. But this is a
1236 crisis that needs to be addressed, and we need to answer to
1237 all of our constituents on it.

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1238 And with that, I yield back the balance of my time.

1239 *Mr. Guthrie. Thank you. The gentlelady yields back.

1240 The chair now recognizes Chair Rodgers for five minutes for
1241 questions.

1242 *The Chair. Thank you, Mr. Chairman.

1243 [Audio malfunction.]

1244 *The Chair. -- and we will continue to work with you on
1245 that. I think it is a question of what is in this bill
1246 before us today, and how we go about doing it. So we will
1247 keep those conversations going.

1248 Dr. Parker, during your time as principal deputy
1249 assistant secretary for preparedness and response, can you
1250 explain your interaction with the National Council Advisory
1251 Committee on Individuals with Disabilities and Disasters, or
1252 any of the other national advisory committees?

1253 *Dr. Parker. Sure, and I -- actually, I think my
1254 experience when I was the ASPR -- and before ASPR was formed,
1255 in the Office of Public Health Emergency Preparedness, was
1256 actually during Hurricane Katrina, Rita, Wilma, and that may
1257 have preceded the actual establishment of the NAC Advisory
1258 Committee.

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1259 But the experience of Hurricane Katrina certainly formed
1260 our need of how we better take care of special needs, special
1261 medical needs population, and it was just really a horrible
1262 situation in New Orleans when pre-storm, post-storm, local
1263 authorities really didn't know where some of these special
1264 needs people lived, and how do we evacuate those that need to
1265 be taken and taken care of that just need special help. And
1266 so I think that really helped to form why we need outside
1267 advisory bodies that have the expertise to -- that maybe
1268 those in government do not, and to help us, you know, think
1269 about whether -- new policies and programs that we need to do
1270 that.

1271 So in general, from my perspective, having outside
1272 Federal advisory boards was always very beneficial to me when
1273 I was in government. And since I have been out of
1274 government, I have served on several advisory boards, and I
1275 know the people who were asked to serve on advisory boards
1276 very much like the opportunity to be able to share their
1277 expertise with the Federal Government.

1278 One cautionary note I would say, though, as you consider
1279 any kind of further legislation, it is important how the

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1280 executive branch uses advisory boards. And I have seen
1281 examples of some advisory boards being taken very seriously,
1282 and run very well, where there is clear findings and
1283 recommendations, and the government acts on them.

1284 *The Chair. Thank you.

1285 *Dr. Parker. So it is just how --

1286 *The Chair. Yes, thank you. I appreciate those
1287 insights, and I am pleased -- I have some other questions I
1288 want to get to, but I am really pleased that, in Congressman
1289 Richard Hudson's draft, there is several changes to better
1290 incorporate non-Federal expert stakeholder input and
1291 perspectives, and it includes people with disabilities, as
1292 well as health care professionals with expertise.

1293 This question is for Dr. Parker and Ms. Arthur. You
1294 know, as I mentioned in my opening statement, our goal is to
1295 ensure America is prepared for everything, from a hurricane
1296 to a cyber attack to a chemical attack by an adversary. And
1297 it is critical that we take an all-hazards approach as we
1298 consider this reauthorization. Would you speak briefly as to
1299 what if these authorizations were allowed to lapse?

1300 *Ms. Arthur. Thank you, Chair Rodgers, for that

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1301 question.

1302 I think three really important things would happen if we
1303 do not pass PAHPA. We will not be better prepared. We will
1304 not have the incentives that we need to make medical
1305 countermeasures for the next inevitable pandemic. I think it
1306 is really, really important to note that we will not -- we
1307 will lose some of the incentives that would be reauthorized.
1308 And literally, we will miss an opportunity to really instill
1309 the lessons we learned from COVID into our better laws.

1310 *The Chair. Okay, thank you. Actually, I am going to
1311 move on because I want to get to Mr. Okon, too, and give him
1312 a chance to talk a little bit about the drug shortages,
1313 because this is not a new issue, and I know that it is worse
1314 now than from the last time you testified over 10 years ago.

1315 Your testimony indicates that the economics of the
1316 sterile, generic drug market is at the heart of this issue.
1317 And I just wanted to ask if you would speak some more to that
1318 issue, and how we can help patients afford health care, while
1319 making sure that companies invest in manufacturing and get
1320 this back into the United States.

1321 *Mr. Okon. Well, I will read you a quote from the FDA

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1322 Commissioner, Chair Rodgers, who testified in front of Energy
1323 and Commerce last month: "If I offered you the chance to
1324 produce a drug, and guaranteed you would lose money on every
1325 pill you made, it is unlikely you would go into that
1326 business, and you might also skimp on your quality systems
1327 and manufacturing, which then leads, when we do inspections,
1328 to find problems.'`

1329 I am not saying that some of the solutions advanced in
1330 terms of early warning and signs and things like that aren't
1331 important to know. But I believe very strongly -- and 11
1332 years ago, Scott Gottlieb, Dr. Scott Gottlieb, who testified
1333 next to me, we didn't know each other -- came to the same
1334 conclusions. If you listen to Dr. Gottlieb on different news
1335 shows lately, he is saying the same thing: the root cause of
1336 this is financial.

1337 *The Chair. Thank you.

1338 *Mr. Okon. And we need to we need to bring
1339 manufacturing back to the United States.

1340 *The Chair. More to come, for sure, but I just want to
1341 end by saying that I am troubled that less than half of the
1342 FDA-registered facilities are complying with existing

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1343 requirements to report the volume of what is made in each
1344 facility. Companies need to be complying with current law,
1345 and FDA needs to be enforcing before we consider new
1346 requirements and authorities.

1347 I yield back.

1348 *Mr. Guthrie. Thank you. The chair yields back. The
1349 chair now recognizes the ranking member of the full committee
1350 for five minutes for questions.

1351 *Mr. Pallone. Thank you, Mr. Chairman, and I just want
1352 to repeat that I do not agree with my Republican colleagues
1353 that PAHPA reauthorization legislation isn't the place to
1354 address our vulnerable supply chain. And unfortunately, they
1355 have instead focused on this partisan request for information
1356 process that I think kicks the can down the road and refuses
1357 to address the challenges with any urgency. Unfortunately,
1358 they don't seem to appreciate the security threat that is
1359 posed by having a constant rotation of critical drugs and
1360 medical devices in short supply.

1361 So, Dr. Gralow, quickly, because I have other questions,
1362 can you explain why the American Society of Clinical Oncology
1363 views drug shortages as a matter of national security, and

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1364 why we should address it through the PAHPA reauthorization?

1365 *Dr. Gralow. We have viewed this as a matter of
1366 national security for years and years now, actually had a
1367 summit with all stakeholders back in 2018, where we called
1368 this a matter of national security. Not having the drugs we
1369 need available to our patients, to the American public, is a
1370 matter of national security.

1371 *Mr. Pallone. And did the drug shortage get worse
1372 during the COVID-19 pandemic?

1373 And how did that affect patient care? Again, quickly,
1374 if you could.

1375 *Dr. Gralow. There are some very specific drugs that
1376 were made worse during the pandemic, not to the degree that
1377 we have right now with these two drugs, cisplatin and
1378 carboplatin. But the pandemic disrupted supply chains, et
1379 cetera, and we were very vulnerable. It is actually amazing
1380 we didn't do worse with many of our drugs, getting them into
1381 our country during the pandemic.

1382 *Mr. Pallone. Well, thank you.

1383 You know, I have to say, Mr. Okon, I am not going to ask
1384 you a question, but it just seems like you just, you know,

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1385 blame everything in this drug shortage on financial problems
1386 that the drug companies face. And, you know, at one point
1387 you said that, you know, they are not making enough money,
1388 they -- you know, we shouldn't have price caps, we shouldn't
1389 have rebates.

1390 You know, if the suggestion here -- maybe it is not --
1391 is that we should just give them all the money they need, and
1392 we should just keep paying them more and more, I mean, I just
1393 categorically reject that.

1394 And keep in mind, I mean, you said that this is a
1395 financial problem, and I agree it is, but it is not a
1396 financial problem for the drug companies, it is a financial
1397 problem for the people who can't afford the drugs. And if --
1398 the fact of the matter is, if drugs are not affordable,
1399 people aren't going to have access to them, and they are not
1400 going to be able to do -- to have that medication.

1401 So, you know, it is -- and I know you didn't say this,
1402 but it does bother me that in the last week now we have had
1403 two companies -- one, Merck, which is actually very close to
1404 my district, and then the Chamber of Commerce -- sue over the
1405 IRA provision that provides for negotiated prices. It just

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1406 seems like there is this constant effort by drug companies
1407 and their supporters -- the Chamber of Commerce and others --
1408 to simply say that there shouldn't be any restrictions, no
1409 rebates, no caps, no negotiated prices. And I just
1410 categorically reject that, because if we don't do those
1411 things, then these drugs are not going to be affordable to
1412 the people. It is very nice to say the drug companies need
1413 more money, but as they continue to raise their prices,
1414 people just can't afford the drugs and they go without.

1415 But in any case, I probably took up too much time. But
1416 I just wanted to say that I think it is -- well, let me just
1417 say that, even with their current authorities, FDA has
1418 reported that in 2021 the agency worked with manufacturers to
1419 prevent more than 300 shortages. But the agency recognizes
1420 they can do more if processes were streamlined and the agency
1421 could access better information.

1422 So let me just ask you, Dr. Gralow, do you think it is
1423 overly burdensome to ask drug manufacturers to report,
1424 disclose the foreign suppliers they rely on to make their
1425 drugs, or to require drug manufacturers to notify the agency
1426 if there is an unexpected uptick in demand that could lead to

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1427 a shortage?

1428 *Dr. Gralow. No, I don't think that is overly
1429 burdensome. I think it is critical. I think we need
1430 transparency, and we need to know whether we have redundancy
1431 in where we get the raw ingredients from. We know we have
1432 four or five manufacturers of a drug, but if they all get it
1433 from the same basic place, and that one plant goes down, we
1434 don't know that. We need that transparency, and that is not
1435 overly burdensome to know that.

1436 *Mr. Pallone. And thank you. And, you know, I would
1437 just tell -- say to our Republican leadership on the
1438 committee we came together on price transparency provisions a
1439 couple of weeks ago dealing with hospitals, dealing with
1440 PBMs, dealing with so many things. I don't think it is --
1441 that asking to deal with the transparency in this case is
1442 really any different, and should be something that is done
1443 now.

1444 But thank you, and I yield back.

1445 *Mr. Guthrie. The ranking member yields back. The
1446 chair now recognizes Mr. Burgess for five minutes for
1447 questions.

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1448 *Mr. Burgess. Thank you so much to get to -- and I will
1449 probably run out of time, so I will just warn you in advance
1450 I will be submitting significant questions for written
1451 responses.

1452 You know, as I sit here and listen to this discussion --
1453 and I get some deja vu -- in 2017 and 2018 we actually worked
1454 on the Pandemic All-Hazard Preparedness Act. Because of a
1455 hold by a Senator who will be -- remain nameless, it didn't
1456 actually pass that Congress, it passed immediately in the
1457 next Congress. It was signed into law. And then six months
1458 later, we have the pandemic, and this committee never did an
1459 implementation hearing of the last version of the Pandemic
1460 All-Hazard Preparedness Act. So I certainly welcome this
1461 discussion today. It is long overdue. Heaven help us if we
1462 don't learn some of the lessons from last time.

1463 Dr. Parker, thank you for being here today. As always,
1464 you provide very insightful testimony. I noted in your
1465 written testimony you talked about the appropriation that was
1466 made -- I think it was the Department of Defense
1467 appropriation in 2005 -- to provide the migration from egg-
1468 based flu vaccine to cell-based flu vaccine. I am still

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1469 waiting. I appreciate your work on that, but it has -- that
1470 has been slow in development. But it just underscores how
1471 important these issues are, and why we need to focus on them,
1472 and we can't let them out of our sight.

1473 Now, one of the bills that we have got in front of us,
1474 the so-called Disease X bill, providing some countermeasures
1475 for emerging viral pathogens and viral families, how would
1476 this authority have affected our ability to respond during
1477 this last coronavirus pandemic?

1478 *Dr. Parker. Well, I think, had we had Disease X five
1479 years before the pandemic, we would have been better
1480 prepared. You know, nonetheless, Operation Warp Speed was --
1481 I think history will show -- it was a tremendous success.
1482 But having the ability to think about being -- we will be
1483 surprised in the future, and that is why we need Disease X
1484 authorization appropriations. That is the bottom line.

1485 *Mr. Burgess. Yes, I -- the thing that keeps me up at
1486 night is I don't know how many emergency use authorizations
1487 it took from the FDA to keep us alive in the last pandemic.
1488 If we need, what, 250 relaxations of the regulations in order
1489 to not die during a pandemic, maybe we ought to emulate the

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1490 Operation Warp Speed model that you continually address. And
1491 I couldn't agree more with you about that.

1492 On the pandemic itself -- and staying with you, Dr.
1493 Parker -- the -- one of the problems in lack of preparedness
1494 was diagnostic testing. Are we in a position to do better if
1495 something happens in the future?

1496 *Dr. Parker. Well, that is a good question. Thank you.
1497 And I don't have the confidence to say we would do better. I
1498 think I think the community, the diagnostic community, is --
1499 certainly those lessons observed are fresh on everybody's
1500 mind, so we probably will. But I think anything you can do
1501 in the PAHPA reauthorizations to more guarantee that we will
1502 do better, and engage the private sector very early in the
1503 diagnostics -- but, you know, before we have a crisis -- will
1504 help us.

1505 *Mr. Burgess. It is just hard to prepare for that when
1506 the CDC's test absolutely failed first crack out of the box,
1507 and we really weren't given any information on that for the
1508 first month of the pandemic, and we lost a lot of time that
1509 South Korea didn't lose, Japan didn't lose, and then we were
1510 always compared unfavorably with the response of other

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1511 countries.

1512 Mr. Okon, thank you for being here today, and I do
1513 remember your testimony from 12 years ago, and I think we
1514 talked about Doxil during that, and now we have got -- Doxil
1515 is an anti-cancer drug that, because of a manufacturing
1516 problem, the manufacturer just said, "I am sorry, I am out,"
1517 and so it wasn't available to your patients in this country.
1518 And we do need to do better on that.

1519 But many of the drugs that you went through in your
1520 testimony, these are infused drugs. These are what I call
1521 part B drugs. They are generally given in a doctor's office.
1522 And I was really concerned we did the Inflation Reduction Act
1523 and the movement from average sales price to the maximum fair
1524 price, which is actually just a made-up number by the
1525 Secretary of Health, and how this would impact not just the
1526 availability of drugs themselves, but the availability of
1527 providers to provide those drugs. Was I correct to be
1528 concerned about that?

1529 *Mr. Okon. You were, but especially on the side of
1530 creating a different reimbursement rate, but especially
1531 related to the sterile, low-cost injectable generics. We

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1532 have taken the pricing power. These are not brands, these
1533 are not the Merck brands and the other brands, as you know,
1534 Dr. Burgess. These are very low-cost, sterile drugs that
1535 have been around for decades.

1536 *Mr. Burgess. Thanks, Mr. Chairman. I will submit my
1537 further questions for the record. Thank you.

1538 [The information follows:]

1539

1540 *****COMMITTEE INSERT*****

1541

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1542 *Mr. Guthrie. Thank you. The gentleman yields back.
1543 The chair recognizes Mr. Sarbanes for five minutes for
1544 questions.

1545 *Mr. Sarbanes. Thank you very much, Mr. Chairman.
1546 Thank all of you.

1547 As we have all made very clear, the PAHPA
1548 reauthorization provides the perfect opportunity to take a
1549 good, hard look at the lessons learned from the pandemic, and
1550 leverage them to ensure we are all the more prepared to
1551 effectively, efficiently, and nimbly respond to the next
1552 public health crisis.

1553 Public health departments are often the first line of
1554 defense against emerging outbreaks. We saw this during the
1555 pandemic and other public health threats, yet they have been
1556 severely under-resourced for decades. I mean, this is an old
1557 narrative. And it took significant effort to build them up
1558 during the pandemic. We were not starting from a strong
1559 baseline, and it was a very uneven baseline across the
1560 country. We lost a lot of time as a result of that.

1561 But similarly, data collection and sharing efforts are a
1562 very -- and I think most -- effective way of spotting trends,

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1563 understanding where we need public health resources, and when
1564 we need them. Public and private entities expanded
1565 significant energy to create these new systems during the
1566 pandemic that allowed us to track the spread of COVID-19
1567 vaccines and other resources across communities, the country,
1568 and the world. There were some very effective dashboards
1569 built in that regard, as you know.

1570 While we all recognize we are in a very different place
1571 now than we were just three years ago today, it is critical
1572 that we not let our guard down -- this is much of the theme
1573 of today's hearing -- as we draw down our emergency postures.
1574 If we are going to be ready for the next public health
1575 crisis, we need to ensure that we maintain a base level
1576 infrastructure of the public health workforce data and other
1577 capacities that we built up during the pandemic.

1578 Dr. Washington, as an epidemiologist and the vice chair
1579 of the Big Cities Health Coalition, you, of course, are
1580 acutely aware of the challenges that have faced public health
1581 departments during the pandemic and those that will face them
1582 in the future. In your testimony you said it is [sic] best
1583 "a well-functioning public health system is pandemic

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1584 preparedness, and must be well resourced at all levels of
1585 government before, during, and after emergencies.'` As I
1586 say, I think you said that best.

1587 What does it look like to strike the necessary balance
1588 between a return to normalcy, which we all seek -- crave,
1589 really -- and maintaining adequate preparedness for the next
1590 public health crisis? And how can we achieve this in PAHPA
1591 reauthorization?

1592 *Dr. Washington. Certainly. So I think we are -- the
1593 most important thing is we have learned a ton of lessons in
1594 COVID, and we made a lot of investments in COVID. Many of
1595 those investments are short term and term limited, and many
1596 of them come in various mechanisms, and they are fragmented a
1597 lot of different ways. And so it is really important for us
1598 to recognize that we did all that for a reason: because the
1599 emergency required us to do it, and we needed those things to
1600 respond. And so shame on us to not have a system in place
1601 already for the next emergency, which could come next month
1602 or later this year. And so we need to -- us in public
1603 health, we must maintain that emergency posture, we must have
1604 preparedness plans, we must be in place.

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1605 Currently, we don't receive direct funding for many of
1606 our preparedness initiatives. Much of that goes directly to
1607 the state, and then eventually comes to us from the state.
1608 As you can imagine, that is tons of administrative burden
1609 that it takes to get funding from the Feds to the state to
1610 us. And we -- if we are not prepared, I fear that the next
1611 pandemic will have a similar kind of response.

1612 *Mr. Sarbanes. I appreciate that. And the pandemic
1613 made clear that we have to work hand in glove with our state
1614 and local partners to truly adopt a system-wide, whole-of-
1615 government approach to public health preparedness.

1616 Dr. Gralow, why is it so important that we capitalize on
1617 the opportunity we have before us with PAHPA reauthorization
1618 to fully address both supply and demand-side lessons learned
1619 from the pandemic?

1620 If we do one without the other, we will be sacrificing
1621 the overall efficacy of our public health preparedness
1622 efforts. Isn't that correct?

1623 *Dr. Gralow. I would agree. I think this is a crisis.
1624 It is a different kind of crisis. It is definitely
1625 intertwined with pandemic-related issues. The

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1626 vulnerabilities, the transparency that we are asking for are
1627 -- were exacerbated by the pandemic.

1628 I think this is a national security issue. I think it
1629 ties into many of the issues that we have been dealing with
1630 throughout the whole pandemic and the authorizations that
1631 have been provided.

1632 *Mr. Sarbanes. I mean, really, it is shame on us if we
1633 don't maximize our learning opportunity here from what we
1634 just went through to make sure, again, we create a new floor
1635 or foundation baseline in terms of how we build the public
1636 health and response infrastructure across the country, so
1637 that when the next challenge comes we are not going from a
1638 deficit up to where we need to be, we are starting from a
1639 strong baseline.

1640 Thank you all for your testimony. I yield back.

1641 *Mr. Griffith. [Presiding] I now recognize the
1642 gentleman from Ohio, Mr. Latta, for five minutes of
1643 questioning.

1644 *Mr. Latta. Well, thank you, Mr. Chairman, and thanks
1645 for -- our witnesses, for your testimony today. We all
1646 appreciate you being here.

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1647 I have been a member of this committee the last two
1648 reauthorizations of PAHPA, and look forward to supporting the
1649 much-needed provisions to improve the legislation so
1650 Americans are safer and our nation is better prepared to
1651 respond to any future public health emergencies.

1652 To that end, I am proud that my legislation, the Healing
1653 Response Act, that I am co-leading with my good friend from
1654 Illinois, was included in today's hearing. It is crucial
1655 that Congress has a formal review examining HHS's efforts to
1656 ensure that the U.S. is prepared to rapidly produce medical
1657 countermeasures in the event of a public health emergency,
1658 and better understand risks and challenges associated with
1659 advanced development.

1660 I also appreciate the committee's longstanding
1661 bipartisan work and our ability to work together for the
1662 American people.

1663 I also believe there are some critical improvements to
1664 ensure BARDA and SNS obtain feedback from all sectors in
1665 responding to threats through my colleague Mr. Hudson's
1666 PHEMCE Advisory Committee Act.

1667 However, although great steps are being made in PAHPA to

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1668 address future emergency, I am concerned that HHS isn't
1669 funding programs that improve oral antivirals or next-
1670 generation antivirals. Over \$5 billion was pumped into the
1671 Biden Administration's next-gen program. They are spending
1672 vast amounts of taxpayer dollars to reinforce existing
1673 programs like vaccine antibodies that contain limitations we
1674 have all seen clearly over the last five years. The -- it is
1675 imperative that taxpayer dollars are spent appropriately, and
1676 we must ensure that we have access to more therapies and
1677 treatments now, not at some point down the road.

1678 And Dr. Parker and Ms. Arthur, if I could ask you both
1679 the same question, and I will start with Ms. Arthur. What is
1680 the role Congress should play to invite private-sector
1681 solutions and new advancements in treating rare diseases into
1682 the decision-making today, and ensure our tax dollars are
1683 spent more wisely?

1684 *Ms. Arthur. Thank you for that question. I am not a
1685 rare disease expert, but I think that incentives are always
1686 important with regard to encouraging the development of novel
1687 products. Many of our companies are very committed to this
1688 space, and find that it is important to have those incentives

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1689 at the FDA, and also with other parts of the U.S. Government
1690 to help development of rare disease products.

1691 *Mr. Latta. Dr. Parker?

1692 *Dr. Parker. Yes, the same thing. I think you have to
1693 have the clear incentives to bring industry in. But I think,
1694 from the government side, you also have to have effective
1695 leadership that is going to establish what are the
1696 priorities, what are the milestones, what are the metrics,
1697 and hold the executive branch accountable for delivering.

1698 *Mr. Latta. Well, let me follow up with what you just
1699 said, because this is going to lead into my next question,
1700 because when you look at the regulatory issues or legislative
1701 barriers that are hindering private-sector innovations, how
1702 does the private sector communicating with the Federal
1703 Government and the Federal agencies make sure that those
1704 barriers are overcome?

1705 *Dr. Parker. Well, you know, I am not going to -- there
1706 are actually -- there are opportunities for the private
1707 sector and, say, BARD to communicate. They have mechanisms
1708 to do that. I think we always have to work on how we can
1709 make those better, and how does our Federal funding agencies

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1710 -- are they listening to industry when they express their
1711 concerns and barriers that they have to face?

1712 So we are -- always have to push and make our
1713 communication channels better.

1714 *Mr. Latta. Ms. Arthur, would you like to follow up on
1715 that?

1716 *Ms. Arthur. Yes, thank you. I think, first, I very
1717 much support what Representative Hudson has put forward as
1718 far as the PHEMCE Advisory group. I think that is an example
1719 of the kind of work we can do as industry, where we actually,
1720 through our trade associations and -- directly, actually, can
1721 give guidance to the Federal Government on those things that
1722 would make it easier, or facilitate the development of
1723 products that have an unmet medical need.

1724 This is really what we like to do; we respond to
1725 guidance from the FDA, we work closely with those advisory
1726 groups in order to say this will help us deliver on the need
1727 that has been expressed.

1728 *Mr. Latta. Well, thank you very much.

1729 And Mr. Chairman, I yield back the balance of my time.

1730 *Mr. Guthrie. [Presiding] The gentleman yields back.

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1731 The chair recognizes Mr. Cardenas for five minutes for
1732 questions.

1733 *Mr. Cardenas. Thank you very much, Chairman Guthrie,
1734 and also I want to thank Ranking Member Eshoo for holding
1735 this hearing, and to all of our witnesses for sharing your
1736 perspectives and expertise on hazard preparedness.

1737 I spoke in the last hearing about the vulnerabilities of
1738 pediatric populations during emergencies. I remain concerned
1739 that our health care infrastructure is not equipped to handle
1740 surges when hazards impact children -- especially children.

1741 Since this past winter, when we saw skyrocketing cases
1742 of RSV flu and COVID-19, little investment has been made in
1743 building capacity to address these needs in the future. And
1744 looking at existing programs and resources, I want to ask
1745 about some creative ways that we might be able to leverage
1746 our current systems and better address the needs of our kids.

1747 Dr. Washington, you have been on the front lines of
1748 COVID-19 responses in your community. In your experience
1749 responding to the needs of children during these public
1750 health emergencies, how critical is it to have trained health
1751 care professionals to address the unique needs of kids?

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1752 And what challenges have you witnessed in recruiting and
1753 retaining a workforce with pediatric-specific knowledge?

1754 *Dr. Washington. Great, thank you for the question. I
1755 think it is certainly important that we have folks with
1756 experience to be able to care for children.

1757 And I know one real opportunity for us is on the
1758 pediatric infectious disease doctor front. It is really
1759 important to have those available to us. We are fortunate to
1760 have some in our community, but I know that is not the case
1761 for many communities in the country, and it remains really
1762 important.

1763 The most important workforce issue, though, as it
1764 relates to our response, really is our nursing and clinical
1765 support and having nursing available. As you know, we are
1766 experiencing a national shortage of nurses. We have the same
1767 experience in Mecklenburg in the State of North Carolina.
1768 And having nurses available to deliver vaccines, to work in
1769 shelters, to provide care to families, to work in schools,
1770 all really critical, important, and must be addressed as we
1771 think about preparing our workforce.

1772 *Mr. Cardenas. Thank you. To what extent would

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1773 something like pediatric toolkits, which would include, for
1774 example, equipment, training modules, and pediatric dosages
1775 of therapeutics help to handle a surge capacity for children
1776 during a crisis?

1777 *Dr. Washington. I think those are really -- toolkits
1778 are really important guidance documents to help clinicians
1779 and non-clinician settings to be able to provide care for
1780 children during emergencies.

1781 I think back to COVID, where we had to have guidance
1782 documents for child care facilities, for example, where you
1783 have non-clinical staff working to serve and care for kids
1784 every day. Having appropriate guidance for those individuals
1785 to be able to care for those kids while experiencing a
1786 pandemic is so critical to our response.

1787 *Mr. Cardenas. Thank you. I was also -- I wanted to
1788 discuss the need to improve reliability of our drug supply
1789 chains. It is a glaring, missed opportunity that the
1790 Republican majority is leaving the FDA out of the process.
1791 Partisan RFI is not the same as taking action, especially not
1792 when the FDA has proposed a number of improvements to help
1793 them deal with drug shortages.

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1794 Over the course of the pandemic we saw how quickly
1795 critical supplies and over-the-counter medications could
1796 become scarce. Now we are confronting a shortage of oncology
1797 drugs so serious physicians are rationing drugs or delaying
1798 care to patients in dire need.

1799 It is undeniable that FDA could have more of a role to
1800 play in preventing these types of shortages in the future,
1801 and the omission of FDA-related authority is stunning, which
1802 leads me to a question to you, Dr. Gralow.

1803 What kind of FDA authorities would have been most
1804 helpful in avoiding the existing shortage, and what could
1805 help FDA mitigate the current shortage?

1806 *Dr. Gralow. Again, I think most helpful would be to
1807 have the authority to know where manufacturers source their
1808 active pharmaceutical ingredients, and being able to view
1809 whether we actually have redundancy in our system or not.
1810 Knowing at the first time point that a plant has gone down,
1811 and then understanding that it impacts five of the
1812 manufacturers or one of the manufacturers is critical. And
1813 that is what we are hoping FDA will get authority to do.

1814 *Mr. Cardenas. Yes, one of the things that,

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1815 unfortunately, I think most Americans see as a bad term is
1816 redundancy. Like, why would you want to duplicate something?
1817 But in this context it is critical, and it would be
1818 lifesaving, and it is something that systems in general are
1819 required to do. Unfortunately, we can do a better job in
1820 this country. Hopefully, we will get there.

1821 You note, Dr. Gralow, that shortages today are the worst
1822 you have seen in over 30 years -- in your 30-year career.
1823 Without congressional action, how likely or frequent would we
1824 expect these shortages to be in the future?

1825 *Dr. Gralow. They are increasing regularly. And, you
1826 know, rest of world does not have a shortage of these two
1827 primary drugs that we are dealing with right now, and it is
1828 because of many of the other systems' better redundancy, et
1829 cetera, that they don't. This is -- cisplatin, carboplatin,
1830 this is a U.S. problem.

1831 *Mr. Cardenas. Thank you very much.

1832 My time having expired, I yield back, Mr. Chairman.

1833 *Mr. Guthrie. The gentleman yields back. The chair now
1834 recognizes Mr. Griffith for five minutes for questions.

1835 *Mr. Griffith. Thank you, Mr. Chairman, and I beg your

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1836 forgiveness and the forgiveness of the witnesses because I am
1837 going to go on a little bit of a tirade for just a minute.

1838 One of my colleagues on the other side of the aisle
1839 seemed somewhat surprised, chagrined that Merck has filed
1840 suit against the so-called negotiation process that they set
1841 up. When that bill first came into this body, into this
1842 committee, this subcommittee three years ago, on first blush
1843 I raised the issue that when you take between 65 and 95
1844 percent of the total sales of a medication, it is, on its
1845 face, unconstitutional and would likely face a challenge in
1846 the courts. I raised it again in full committee. I raised
1847 it on the floor. And for three years, every time it came up,
1848 I raised it and it was included in the IRA. And to say today
1849 that you are somehow surprised took me by surprise, because
1850 my thought is of course Merck sued, and every drug
1851 manufacturer probably ought to sue because it is, on its
1852 face, an unconstitutional taking.

1853 All right. Now the questions I actually had prepared.
1854 Thank you, Mr. Chairman. Thank you, witnesses.

1855 In my district, a company had a contract facilitated by
1856 HHS to produce nitrile, butadiene, rubber -- the main

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1857 ingredient in disposable gloves -- as well as the finished
1858 gloves. They were directed by the Federal Government
1859 officials to submit two separate proposals to both the
1860 Department of Defense and the Assistant Secretary for
1861 Preparedness and Response, or ASPR. They were assured that
1862 this was for process reasons, and funds would be available
1863 for them to complete the contract, which included new
1864 construction to expand their production capabilities.

1865 So the county donated hundreds of acres of land valued
1866 at over 17 million, and the Commonwealth of Virginia provided
1867 tens of millions of dollars' worth of incentives. Since then
1868 the company has only received partial funding, and has had to
1869 halt construction, and my district is left with hundreds of
1870 acres unused, and half -- and a half-built manufacturing
1871 facility. This was largely due, in part, to a lack
1872 communications between ASPR and the Department of Defense,
1873 and a lack -- and a lapse and a lack of transparency.

1874 Now, in the flowchart -- this is mostly for folks back
1875 home; I know you all know this -- but in the flowchart of
1876 responsibility, both the Biomedical Advanced Research and
1877 Development Authority, BARDA, and the Strategic National

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1878 Stockpile, SNS, are directly under ASPR. Accordingly, I have
1879 two bills in front of us this hearing that will provide
1880 structure around contract duration, as well as require 90-day
1881 notification requirement to vendors in the case of any
1882 modifications, renewals, extensions, or terminations of
1883 contracts with the Biomedical Advanced Research and
1884 Development Authority and the Strategic National Stockpile.
1885 It is my understanding this contract notice requirement is
1886 already required for contracts under the SNS's Special
1887 Reserve Fund.

1888 Dr. Parker, can you please explain what processes are in
1889 place currently within ASPR to notify companies of any
1890 modification or changes to their existing contracts?

1891 *Dr. Parker. Well, I am not currently in ASPR or --

1892 *Mr. Griffith. I understand.

1893 *Dr. Parker. -- or Federal Government, it has been a
1894 while.

1895 But what you just described sounds like a reasonable
1896 thing to have in place that, you know, it just -- increasing
1897 the transparency with the private sector, with those who are
1898 doing business with the government, it is a two-way street

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1899 between the private sector and the Federal funding agency.

1900 *Mr. Griffith. And it is along the same line, but can
1901 you explain why providing more stability and certainty for
1902 companies when contracting with ASPR, BARDA, SNS would be
1903 beneficial for both taxpayers and also the company who
1904 initially receives the contract?

1905 And I probably already answered it in my description of
1906 what is happening in my district, but go ahead.

1907 *Dr. Parker. Yes, and I am not familiar with the case
1908 in your district, but that sounds very, very unfortunate, and
1909 it sounds like a huge communication issue. But I do think
1910 that speaks to the issue of the fragmentation between the
1911 Federal interagency -- you know, the interagency and, you
1912 know, in this case DoD and HHS. So that needs to be fixed.

1913 *Mr. Griffith. Yes, and I appreciate that, and we are
1914 going to try to fix that.

1915 And to go back and harp some more, it wasn't just me,
1916 there were others who came forward on the situation with the
1917 drug pricing so-called negotiations. When you put a gun to
1918 somebody's head, it is not really a negotiation. And even
1919 the Congressional Research Service came out with a statement

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1920 that they thought it was not only an unconstitutional taking
1921 -- was possibly, because they are never going to commit to
1922 the final result of the court -- but not only was it possibly
1923 an unlawful taking, but it was also probably in violation of
1924 the excessive prohibitions that are found elsewhere in the
1925 first 10 amendments of the United States Constitution.

1926 And interestingly, Merck has also sued because there --
1927 apparently, there is a regulation or a rule that has come out
1928 you are not supposed to talk about how unfair it is, and you
1929 could even lose your rights to sell other medicines to the
1930 Federal Government, all of which seems atrocious, and I
1931 expect the courts to knock it down, and I am shocked that
1932 anybody would not understand there is at least a huge
1933 argument to be made in the courts.

1934 And I yield back.

1935 *Mr. Guthrie. The gentleman yields back. The chair
1936 recognizes the gentlelady from Michigan, Mrs. Dingell, for
1937 five minutes.

1938 *Mrs. Dingell. Thank you, Mr. Chairman and Ranking
1939 Member Eshoo. This is an important hearing, and I thank all
1940 the witnesses.

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1941 The reauthorization of the Pandemic and All-Hazards
1942 Preparedness Act, or PAHPA, comes at a very critical moment.
1943 Our nation is emerging from a three-year public health
1944 emergency, the worst health care crisis we have experienced
1945 in a century. And it is our obligation to improve our
1946 nation's preparedness and response capabilities to ensure we
1947 are ready for future pandemics.

1948 We have to learn from our shortcomings, address the gaps
1949 in our nation's health security, and remain entirely focused
1950 on mitigating the effects of the next possible threat. That
1951 is not a matter of if; it is a matter of when. And that is
1952 why I am so very disappointed that this markup is not
1953 considering any legislation to address the FDA.

1954 I remain seriously troubled about the fragility of the
1955 pharmaceutical supply chain. It is not only compromising our
1956 response to future pandemics, but, as we all know, it is
1957 harming Americans now. We are in the midst of an oncology
1958 drug shortage that is jeopardizing the health of cancer
1959 patients across the nation. And in Michigan we are
1960 experiencing it very seriously. A number of our hospitals
1961 have already canceled appointments for cancer patients

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1962 because there isn't even a substitute medicine. They are
1963 being switched to alternative medications that aren't
1964 effective, either.

1965 Dr. Gralow, in the wake of a drug shortage, what are the
1966 implications of switching an oncology patient to a new
1967 medication?

1968 *Dr. Gralow. In some cases the agents that are in
1969 shortage or out, they not on the shelves right now, are
1970 critical to getting cures.

1971 Testicular cancer is an example. Even metastatic
1972 testicular cancer, when it spread to other parts of the body,
1973 can be cured. But a critical component of that cure is
1974 cisplatin. So at this point, not having that drug -- we have
1975 no substitutes for that drug in this particular case, in
1976 testicular cancer, a chance where -- a cancer where, if we do
1977 have this drug, you can be cured even when it has spread, you
1978 know, beyond the origin.

1979 So this is critical, impacting maybe as many as half a
1980 million Americans with just these two drugs. And there are
1981 many other drugs that are vulnerable right now that are on
1982 the list of impending shortage or problems brewing.

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1983 *Mrs. Dingell. Thank you. Unfortunately, many patients
1984 don't have weeks or months to wait for these lifesaving
1985 drugs, and we are passing up a critical opportunity to
1986 address this problem in earnest today.

1987 A crucial piece of this puzzle is examining the FDA's
1988 role in mitigating drug shortages, and I urge my colleagues
1989 in a bipartisan way for us to seriously consider improvements
1990 to the FDA in the weeks ahead.

1991 But now let me turn to another issue: our nation's
1992 testing capacity. Getting swift test results was vital in
1993 our pandemic response and keeping our loved ones safe. But
1994 during the peaks of the pandemic we all heard these alarming
1995 reports of it taking up for two weeks to patients to receive
1996 their test results, indicating whether they had tested
1997 positive for COVID-19.

1998 Dr. Parker, in your testimony you mentioned the need for
1999 improved surgical situational awareness and supply chain
2000 resiliency that can be activated immediately. This has to
2001 include our lab testing capabilities. Dr. Parker, are our
2002 country's public labs designed to process a large volume of
2003 tests?

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2004 And were they able to handle the testing surges we
2005 experienced throughout the public health emergency?

2006 *Dr. Parker. Well, I think clearly, at the beginning of
2007 the pandemic, that was -- the answer was no.

2008 I think we have to prepare our -- in the future that
2009 they will be, and they have to be able to surge into the
2010 private sector to help that. I think the example earlier,
2011 South Korea was better prepared, but I think they also had a
2012 pretty good integration between their public health
2013 laboratories and the private sector that helped them out. We
2014 need to do something very similar.

2015 *Mrs. Dingell. Thank you, Dr. Parker.

2016 The Secretary is permitted to enter into contracts or
2017 cooperative agreements with vendors to maintain the Strategic
2018 National Stockpile and ensure it is ready to handle surges.
2019 However, clinical laboratories are not directly included,
2020 which is alarming, since we need robust lab capacity to
2021 process these important tests. That is why I am glad a bill
2022 I am leading with Representative Dunn was included as part of
2023 this hearing: the Ensuring Sufficient Supply of Testing Act.

2024 And thank you, Rep. Dunn, for your partnership on this

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2025 important effort.

2026 This bill will expressly clarify that the Secretary can
2027 enter into contracts with clinical labs to strengthen our
2028 testing capacity.

2029 I am almost out of time, but Dr. Parker, some estimates
2030 say private labs handled up to 85 percent of U.S. COVID-19
2031 tests. Can we better leverage their capabilities to improve
2032 testing capacity during surges?

2033 *Dr. Parker. Well, the answer is yes, and the answer is
2034 we have to. And we also -- there is a lot of university
2035 hospital laboratories that need to be considered into this --
2036 into that equation, too.

2037 *Mrs. Dingell. Thank you, Dr. Parker.

2038 I yield back, Mr. Chair.

2039 *Mr. Guthrie. Thank you. The gentlelady yields back.
2040 The chair recognizes the gentleman from Florida, Mr.
2041 Bilirakis, for five minutes for questions.

2042 *Mr. Bilirakis. Thank you, Mr. Chairman, I appreciate
2043 it.

2044 Mr. Arthur, your testimony brought up a sobering
2045 question: As a nation, are we more prepared to do -- are we

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2046 more prepared than we were in 2019?

2047 And that, unfortunately, I don't think we are. I think
2048 part of this reason is due to the Administration's red tape
2049 and reliance on bureaucracy. What we should be doing is
2050 replicating one of our COVID successes through public-private
2051 sector partnerships, in my opinion.

2052 Could you elaborate on the agile nature of the private
2053 sector, and specifically your members? What does their
2054 nimbleness mean in the testing and diagnostics space?

2055 *Ms. Arthur. I think -- thank you very much for that
2056 question.

2057 I think, across the board, industry actually does
2058 several things really well. They analyze what they can do to
2059 solve a problem. They understand what the -- what they need
2060 to do to bring the best product to market that is going to
2061 serve the need, that unmet medical need, being met. And more
2062 importantly, they move really swiftly to make go/no-go
2063 decisions.

2064 So you build a test, you see if it works, you understand
2065 if there is safety issues, and you move on to the next step
2066 clearly and swiftly. And I think that is what we saw with

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2067 Operation Warp Speed was there was that facilitated
2068 environment by the U.S. Government, and then expertise
2069 brought to bear by industry on how to make those very rapid
2070 go/no-go decisions, all within the confines of very clear
2071 guidance for manufacturers of vaccines, tests, and
2072 therapeutics, such that companies were delivering products
2073 swiftly, but still very safely, and manufactured at high
2074 quality.

2075 *Mr. Bilirakis. Excellent. Dr. Parker, you similarly
2076 speak to the role that coordination plays in responding to
2077 novel threats that could catch us flat-footed and unprepared,
2078 God forbid, specifically the importance of relationships not
2079 only between the Federal Government and the private sector,
2080 but also with state and local governments.

2081 The Countermeasures Advisory Committee bill also
2082 requires the Public Health Emergency Medical Countermeasures
2083 Enterprise to solicit state and local feedback as part of its
2084 decision-making. Can you discuss the role of state and local
2085 feedback in addressing a community's specific needs during
2086 the acute emergent situations such as natural disasters or
2087 disease outbreaks?

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2088 *Dr. Parker. Sure, and Dr. Washington is on the front
2089 line, and it is absolutely essential that the Federal
2090 Government include input from those that are on the front
2091 line in state, local public health, particularly tribal and
2092 territorial and tribal communities as well. It is just
2093 absolutely essential, and we need to have that input.
2094 Essentially, they are setting the requirements.

2095 I always think of things in the requirements space, and
2096 that drives what our funding should do. So they should be
2097 helping us drive those requirements.

2098 *Mr. Bilirakis. Thank you.

2099 Mr. Okon, on the topic of preparedness and prevention of
2100 supply chain disruptions, you talk in your testimony about
2101 the need to incentivize -- and we went over this, but I want
2102 to ask you -- again, the need to incentivize generic drug
2103 injectable manufacturing, reshoring here in the United States
2104 through value-based incentives. Can you elaborate more on
2105 this idea, sir?

2106 *Mr. Okon. Well, value-based, Mr. Bilirakis, value-
2107 based is the name in health care now.

2108 And basically, over 75 percent of these drugs are

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2109 manufactured overseas. We need to bring it back in the
2110 United States, and we need to basically have acceptable
2111 quality measures which are agreed upon. And when a
2112 manufacturer hits those quality measures, keeps the products
2113 going, keeps the production lines going, then they would
2114 basically get an incentive there.

2115 Let me just make this very clear. This is not about big
2116 name, expensive, brand drugs. This is about low-cost,
2117 sterile injectables. It is a very different animal. And the
2118 people and the companies that are making this are very
2119 different than some of the large manufacturers out there.
2120 These come from China, India, and whatnot.

2121 So I think, if we thought creatively in terms of value-
2122 based arrangements, we would be able to bring manufacturing
2123 back in the United States. But the fact of the matter is,
2124 again, the FDA commissioner said it: If no one is going to
2125 make money on these drugs, they are not going to produce
2126 them. It is as simple as that.

2127 And I am not against any of the warning signals, the
2128 things that the FDA should be doing and whatnot, but the
2129 problem is, until we realize the fact that there is a basic

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2130 financial issue here, we are going to have more shortages.

2131 *Mr. Bilirakis. Okay, thank you very much. I
2132 appreciate that answer.

2133 And I should probably yield back the balance of my time
2134 in the interest of time. Thank you.

2135 *Mr. Guthrie. Thank you. The gentleman's time has
2136 expired. The gentleman yields back. The chair now
2137 recognizes the gentlelady from Illinois, Ms. Kelly, for five
2138 minutes for questions.

2139 *Ms. Kelly. Thank you, Mr. Chair.

2140 The COVID-19 pandemic really highlighted the need to
2141 support and protect our public health infrastructure.
2142 COVID-19 was, hopefully, a once-in-100-year phenomenon, but
2143 we continue to see that there is always a public health
2144 threat looming, from the yearly flu season to the continued
2145 threat of Mpox. Just last week there was the air quality
2146 threat in the northeastern part of the country. Regardless
2147 of what and where it is, our public health infrastructure
2148 stands ready to confront the situation and ensure that
2149 Americans stay safe and healthy.

2150 Dr. Washington, in your testimony you speak about the

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2151 need to build a more robust, interoperable data and analytic
2152 public health system. How can the Federal Government support
2153 the efforts to build out a national data infrastructure for
2154 all hazards -- hurricanes, wildfires, tornadoes, not just
2155 pandemics -- that is capable of efficiently sharing important
2156 public health information among providers and Federal, state,
2157 and local agencies?

2158 *Dr. Washington. Thank you for that question.

2159 It is so essential that we have a reliable data system.
2160 I akin it to being a pilot or without data on wind or
2161 weather, right, in trying to fly a plane. I don't think any
2162 of us would get on a plane without the pilot having that
2163 information to make decisions. And so I feel like our public
2164 health system has got to have the same kind of infrastructure
2165 in place to be able to make decisions not just at the Federal
2166 level, but also at the state and local levels.

2167 And we have got to make intentional investments in those
2168 systems that exist both at the Federal level, state, and at
2169 the local level, and it has to happen at all three levels.
2170 We can't just have a Federal system, we can't just have data
2171 systems at the state level. We have got to all have access

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2172 to information that can flow very quickly, so that we are not
2173 making decisions a month later from the information that we
2174 have in front of us. And so I think it is so vital.

2175 And I do think it is important, though, as it has been
2176 highlighted in this hearing today, that we also partner with
2177 the private sector. There is a lots of analytic capability,
2178 technology solutions that the private sector has to offer,
2179 and we should leverage that for the good of government and to
2180 protect our people.

2181 *Ms. Kelly. And would -- can you also speak a bit on
2182 what additional cybersecurity enhancements need to happen
2183 currently while we are building out the national data
2184 infrastructure?

2185 *Dr. Washington. Yes, I think any national data
2186 infrastructure has got to have, as a priority, as part of its
2187 requirements, appropriate guardrails for cybersecurity.
2188 Living in a jurisdiction that has had a hack before, it is so
2189 important that we prioritize, just like we prioritize any
2190 other health care information, data security. And so it is
2191 essential that those systems that are built address
2192 cybersecurity and protect that information, just like we

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2193 would any other information, both health, financial, or
2194 otherwise.

2195 *Ms. Kelly. Thank you.

2196 As we take this moment to reflect on what this country
2197 experienced, the lingering question is if we are prepared to
2198 address another pandemic. This is one of the many reasons
2199 that I am proud to cosponsor, as my colleague said, H.R.
2200 3703, the Healing Act of 2023, with Rep. Bob Latta, which
2201 would direct the U.S. Comptroller General to review and issue
2202 recommendations regarding the current status of existing
2203 efforts and programs rapidly to produce medical
2204 countermeasures domestically.

2205 Dr. Parker, in your testimony you speak about the need
2206 for near-real-time situational awareness in the
2207 countermeasure resiliency efforts. Can you expand on the
2208 current gaps of our public health structure to have the near-
2209 real-time situational awareness?

2210 And what additional authorities does Congress need to
2211 give it to ensure that we have better visibility into our
2212 system?

2213 *Dr. Parker. Well, sure, and it is very similar to Dr.

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2214 Washington. You know, the need to have modern data systems
2215 that can protect intellectual property and competitive
2216 information, but when the need comes can be turned on to
2217 share the appropriate information for the entire response
2218 enterprise.

2219 And I want to just share something during COVID-19 that
2220 few people saw. You know, it took about six months to set
2221 up, but within HHS and the whole family of HHS and the
2222 interagency, the data systems were remarkable. And many of
2223 us were calling that the heartbeat of the response because of
2224 the visibility and the control tower concept that we could
2225 almost begin to anticipate where needs were before the
2226 request even came in. And we need that kind of system, the
2227 control tower system. We need to protect intellectual
2228 property and competitive information, but we have done it, we
2229 can do this again in the future, and make this
2230 institutionalized.

2231 *Ms. Kelly. Thank you so much.

2232 And with that, I yield back.

2233 *Mr. Guthrie. The gentlelady yields back. The chair
2234 now recognizes Mr. Johnson from Ohio for five minutes.

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2235 *Mr. Johnson. Well, thank you, Chairman Guthrie. I
2236 appreciate it for this very important hearing.

2237 You know, it is with the power of hindsight that we are
2238 here today talking about how we can be better prepared for
2239 the next disaster, be it a hurricane, a tornado, or another
2240 pandemic. The last time the Energy and Commerce Committee
2241 looked at the Pandemic and All-Hazards Preparedness Act, it
2242 was 2018. And nobody in this room now or then could have
2243 predicted what was to come, COVID-19.

2244 Now that we have the coronavirus squarely in our
2245 rearview mirror, we must take lessons learned. We got to
2246 consider what those are, both good and bad, and ensure that
2247 we are in a stronger position to fight the next natural
2248 disaster or health crisis. But if there is one silver
2249 lining, it is the National Disaster Medical System, NDMS, or,
2250 as I like to think of them, the National Guard of medical
2251 professionals. When disaster strikes and the need for urgent
2252 medical care is required, the men and women of NDMS are
2253 called to action.

2254 And it is easy to forget that disaster response
2255 personnel from NDMS respond to all kinds of disasters, not

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2256 just pandemics. For example, just last month those volunteer
2257 medical professionals were dispatched to Guam in response to
2258 a typhoon that hit the island. Over 45 NDMS health and
2259 medical task force and incident management team personnel
2260 were deployed to support emergency response efforts and ease
2261 the burden on local health systems, inevitably saving lives.

2262 The NDMS represents a network of intermittent Federal
2263 employees who are medical professionals serving within their
2264 communities, while jumping into action to serve our nation by
2265 deploying during natural or man-made disasters. In their
2266 everyday life, they are the doctors and nurses each of us see
2267 in our local health systems in our communities.

2268 Under the last reauthorization, Congress provided direct
2269 hiring authority to the Administration for strategic
2270 preparedness and response for the NDMS workforce through
2271 September 2021. To allow for the most flexibility during
2272 COVID-19, and to combat the dire workforce needs, we have
2273 continuously extended this authority through one-off, must-
2274 pass bills since then.

2275 Jumping from short-term extension to short-term
2276 extension is not sustainable. We need some certainty. And

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2277 it hurts their overarching recruitment and retainment
2278 efforts. So it is for these reasons Representative Schrier
2279 and I have introduced the Doctors at the Ready Act, which
2280 will provide for stability and certainty at ASPR to ensure
2281 this program has the flexibility needed to provide for a
2282 properly-staffed NDMS in the case of an emergency.

2283 So question number one goes to Doctor Parker.

2284 You know Dr. Parker, like you I served for 26 years in
2285 the United States military in the Air Force. So thank you,
2286 first and foremost, for your service to our country.

2287 But based on your experience as principal deputy
2288 assistant secretary for preparedness and response, could you
2289 further elaborate on the challenges posed by this
2290 intermittent hiring cycle and its impact on the continuity of
2291 our preparedness and response framework and operations?

2292 The legislation that Representative Schrier and I have
2293 introduced would eliminate the sunset permanently, thereby
2294 providing more stability and flexibility for the program.
2295 The goal would be to ensure we have civil servants ready to
2296 deploy when we need them. So can you respond to that --

2297 *Dr. Parker. Sure.

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2298 *Mr. Johnson. -- the challenges?

2299 *Dr. Parker. Sure, and thank you for the question and
2300 for your -- and I commend you for the bill to do this, to
2301 strengthen NDMS. It is absolutely essential that we do that.

2302 The NDMS, what makes NDMS work is the health
2303 professionals across our United States that are volunteering
2304 to become intermittent civil servants to deploy to help our
2305 nation in need. So this is needed, and I would commend any
2306 other things that would strengthen NDMS. NDMS is a unique
2307 national asset that the public is not aware of. And we need
2308 to strengthen it, and we need to think about what does NDMS
2309 2.0 look like.

2310 *Mr. Johnson. Okay. Do you think it is going to help?
2311 I mean, is it going to have the impact that we are hoping it
2312 does, particularly around recruitment?

2313 *Dr. Parker. Anything you can do to make it more long-
2314 term and to incentivize the volunteers of our health
2315 professionals to sign up and participate will be helpful. I
2316 think we need to think about what other incentives -- and I
2317 don't know what they are right now, off the top of my head,
2318 but we need to think about other incentives, as well, to make

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2319 sure that we have a robust, diverse workforce that will
2320 volunteer for NDMS service in the future.

2321 *Mr. Johnson. All right. Well, great. Well, thank you
2322 very much.

2323 And Mr. Chairman, I urge support for H.R. 3613, the
2324 Doctors at the Ready Act. And with that I yield back. Thank
2325 you.

2326 *Mr. Guthrie. The gentleman yields back, and the chair
2327 recognizes Ms. Barragan from California for five minutes.

2328 *Ms. Barragan. Thank you, Mr. Chairman.

2329 Anti-microbial resistance is costing patients their
2330 lives, and significantly increasing our health care costs,
2331 with an estimated \$4.6 billion spent annually on treating
2332 just 6 of the most common, multi-drug resistant pathogens in
2333 the United States. For all Americans, and especially those
2334 who face chronic infections, like individuals living with
2335 cystic fibrosis, this is a public health crisis that Congress
2336 can no longer ignore.

2337 As we consider the reauthorization of the Pandemic and
2338 All-Hazards Preparedness Act, or PAHPA, I think this is a
2339 missed opportunity for the committee to not include the

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2340 PASTEUR Act, or at least certain parts of it. Innovation is
2341 urgently needed to address the shortage of effective
2342 antimicrobials to treat a range of resistant infections.

2343 For example, in California, Valley Fever is a growing
2344 fungal threat, and lacks appropriate antifungal treatment.
2345 From the perspective of these patients, some of whom are my
2346 constituents, we are unprepared to meet their treatment
2347 needs.

2348 Dr. Arthur, thank you for your testimony. Thank you for
2349 including this as part of your testimony, your written
2350 testimony. You provide in it that you believe that we should
2351 be including the PASTEUR Act in the reauthorization of the
2352 Pandemic and All-Hazards Preparedness Act. I would just ask
2353 that you elaborate on why it is important that we do that.

2354 *Ms. Arthur. Thank you so much for the question.

2355 The antimicrobials market is a broken market. And
2356 having antibiotics available to us is not just pivotal to our
2357 public health, everyday delivery of public health and
2358 surgeries, it is also vital in our all-hazards response.
2359 When people are injured in a fire or other -- they can often
2360 suffer from opportunistic infections. So having antibiotics

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2361 and antifungals to actually treat people in a rapid way is
2362 really important.

2363 What the PASTEUR Act does that is unique is it actually
2364 enables a marketplace for these products that are being
2365 developed by industry, sometimes in partnership with BARDA
2366 and the government. And so we need to have these products
2367 not just get developed, but go into a place where they can
2368 actually be sustained and be available to us.

2369 But that also has to be coupled with very important
2370 stewardship. We don't want to overuse these. It will drive
2371 resistance. So you need to actually have both the
2372 stewardship component and a marketplace that actually helps
2373 these products be available to us. So it is really important
2374 to do something like PASTEUR as a policy that will help drive
2375 that.

2376 *Ms. Barragan. Well, thank you. And I understand that
2377 this legislation has broad support of over 230 stakeholder
2378 organizations representing health care providers, public
2379 health professionals, scientists, patients, and
2380 pharmaceutical and diagnostics industries per your testimony,
2381 is that correct?

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2382 *Ms. Arthur. That is actually correct. There are many
2383 different diseases where antimicrobial infections can cause
2384 death. So it is really important to support these products.

2385 *Ms. Barragan. Yes, and I also saw at the end of 2022
2386 that this bill had over 60 bipartisan cosponsors, which makes
2387 it, I think, ripe for us to really take a look at and making
2388 sure it is included. Thank you for that.

2389 Dr. Washington, in your written testimony you stated
2390 that -- and I am quoting -- "The hospital preparedness
2391 program has been cut by more than 50 percent over the last 20
2392 years, and remains stretched due to prolonged emergency
2393 responses, increased preparedness and response requirements,
2394 and annual discretionary funding not keeping pace with
2395 inflation.'`

2396 As the only source of Federal funding for health care
2397 system readiness, I am concerned that the stagnant funding
2398 will decrease the ability of local hospitals to serve all the
2399 patients who need care during emergency or disaster. What
2400 are the practical implications and/or limitations of stagnant
2401 funding for the hospital preparedness program, and is there
2402 more Congress can do to help?

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2403 *Dr. Washington. So I think there are tons of
2404 implications specifically for being ready to go. What -- as
2405 we saw during COVID, our healthcare -- our acute care
2406 facilities were literally crushed with demand. Our emergency
2407 departments had waits that were extending well beyond 10 to
2408 12 hours. And the ability to be able to care for people in a
2409 timely fashion was almost impossible.

2410 One of the things that our Preparedness Coalition did
2411 that is funded by HPP in Mecklenburg and our region was to
2412 mobilize a mobile hospital. We can't just purchase a mobile
2413 hospital in real time for an emergency. We have to have
2414 those things ready to go, they have to be well maintained,
2415 and they have to be ready to activate as quickly as we need
2416 to to be able to respond and provide care to folks.

2417 And so increasing investments in the preparedness of our
2418 health care systems is really, really important. And we
2419 haven't kept up, and so we need to catch up in order to be
2420 able to make sure we stay prepared.

2421 *Ms. Barragan. Great. Thank you.

2422 With that, Mr. Chairman, I yield back.

2423 *Mr. Burgess. [Presiding] The chair thanks the

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2424 gentlelady, the gentlelady yields back. The chair now
2425 recognizes Chairman Hudson for five minutes.

2426 *Mr. Hudson. Thank you very much, and thank you to the
2427 witnesses. Outstanding testimony today. I think it has been
2428 a great discussion. I appreciate your time being here today.

2429 If it wasn't obvious before, COVID has shown us that
2430 public health security is national security, and all of us in
2431 Congress owe it to our constituents to get this
2432 reauthorization of PAHPA done on time this year.

2433 Ms. Arthur was asked what happens if we don't, and I
2434 thought you gave a great answer: number one, we will not be
2435 better prepared for the next pandemic; number two, private
2436 industry will not have the incentives necessary to produce
2437 the next generation of countermeasures; and number three, we
2438 lose the opportunity to implement lessons learned from COVID.
2439 I think those options are factual, and I think they are
2440 totally unacceptable.

2441 We have a responsibility to move this legislation
2442 forward, and I appreciate the partnership I have had with
2443 Ranking Member Eshoo. We have worked very hard to make this
2444 a bipartisan process. There are a lot of factors that I

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2445 would like to take in a different direction, and I am frankly
2446 just baffled at the place we are now.

2447 You know, drug shortages is a critical issue. It is an
2448 issue that Republicans have been addressing, we will continue
2449 to address. The PREVENTS [sic] Act just passed about six
2450 months ago had provisions dealing with drug shortages. It
2451 was a bipartisan bill led by Richard Burr from the Senate,
2452 our ranking member at the time, chairman -- chairwoman, now
2453 -- Cathy McMorris Rodgers worked very hard on that, working
2454 together with Democrats. We have had hearings on this issue.
2455 We will continue to have hearings on this issue. I have
2456 personally given assurances that I will make this a priority,
2457 and we will work together.

2458 But I think being given a list of bills that we have to
2459 include or else when I think testimony today showed we are
2460 not really dealing with the root causes, we -- I think we
2461 need to examine this further to really, truly address this in
2462 a comprehensive and bipartisan way. I am committed to doing
2463 that.

2464 But loading PAHPA up with this issue that has never been
2465 part of PAHPA reauthorization is the wrong way to go.

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2466 Because if we open up PAHPA, there is a whole lot of other
2467 important issues that Members of Congress would like to
2468 include, including bans to gain-of-function research,
2469 including dealing with the politicization at CDC that
2470 happened during the pandemic, including discussing mask
2471 mandates and other mandates. These are all important issues
2472 that a lot of my colleagues want to discuss, and would love
2473 to include in PAHPA. But this is not the proper place.
2474 PAHPA is too important. We have to stay narrowly focused on
2475 reauthorization to get this thing through the House.

2476 And it is going to be tough. This is not going to be an
2477 easy path. These are not easy issues. But if we stick
2478 together, and we do this in a bipartisan way, we can do this,
2479 and we owe it to our constituents to do that. And so I just
2480 ask Ranking Member Eshoo and my colleagues on the other side,
2481 please work with us. Please keep the process moving. We
2482 will work together on drug shortages and a whole lot of other
2483 issues this year, and I believe this committee has a long
2484 track record of getting things done. I think we can do both
2485 things, and I think we will.

2486 You know, I have worked very hard to solicit feedback

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2487 from the private sector, from Federal, state, and local
2488 partners, constituents on the necessary changes that we need
2489 in this reauthorization language as we look at the entire
2490 preparedness enterprise. And I have emphasized in the past
2491 that involving the private sector is almost always the best
2492 way to get things done. Private-public partnerships
2493 flourished in North Carolina during COVID, and to me it is --
2494 the best way to replicate these is to continue to strengthen
2495 these kind of partnerships. In the dozens of RFI responses,
2496 public-private partnerships are mentioned with the goal of
2497 enhancing them and improving the transparency for the
2498 Administration for these relationships.

2499 One of my bills noticed for this hearing would establish
2500 a PHEMCE advisory committee to receive input from industry
2501 and improve communications and transparency from PHEMCE to
2502 private industry. I would welcome a Democrat that would like
2503 to cosponsor this with us to make sure this is bipartisan
2504 going forward. I think there has been a lot of support
2505 expressed today for it.

2506 Another issue that I think is really important is
2507 cybersecurity in our health systems. This is a bigger

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2508 problem that surpasses PAHPA, but as it relates to our
2509 nation's preparedness I think it is something we can build
2510 out.

2511 I have used up a lot of my time, but Dr. Parker, are
2512 there any specific actions we should look towards to address
2513 cybersecurity as it relates to our health preparedness?

2514 *Dr. Parker. Sure. I mean, you -- I will simply just
2515 say we have got to hardwire cybersecurity security protection
2516 into our information systems as we think about health
2517 security preparedness. That is the simplest way to say it.

2518 *Mr. Hudson. Well, I think it is well said, and I
2519 appreciate that, and we do have -- we do address that in this
2520 PAHPA reauthorization, and we will -- that is something we
2521 are going to have to continue to work together on to -- I
2522 like what you say, we have got to hardwire it into the
2523 process.

2524 So with that Mr. Chair, I will yield back.

2525 *Mr. Burgess. The gentleman yields back. The chair
2526 thanks the gentleman. The chair now recognizes Dr. Schrier
2527 for five minutes for questions.

2528 *Ms. Schrier. Thank you, Dr. Burgess, and thank you

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2529 very much to the witnesses for being here today.

2530 Many of my colleagues have already highlighted lessons
2531 learned from the pandemic, and how that should really inform
2532 our reauthorization of the preparedness programs.

2533 One lesson that we learned is we can't take our health
2534 care workforce for granted, and our providers on the front
2535 lines have been highly impacted by this pandemic, leading to
2536 burnout, resignations, early retirements. And we don't ever
2537 want to find ourselves unprepared to rise to the needs of our
2538 patients in the next disaster or the next catastrophe. That
2539 is why I was proud to introduce the Doctors at the Ready Act,
2540 with Representative Johnson, which you just heard about, to
2541 prevent lags in hiring medical providers that could render
2542 the country under-resourced at a time of need.

2543 And this bipartisan legislation will allow ASPR, the
2544 Assistant Secretary for Preparedness and Response, to
2545 directly hire health care professionals into the National
2546 Disaster Medical System. This means talent can be retained,
2547 and they can move through the process with a faster timeline,
2548 and there will be more providers when we need them.

2549 Dr. Parker, you already answered the questions that I

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2550 had in how important this is, so I just want to thank you for
2551 your responses, and I will move on to another topic, which is
2552 testing. This was another important lesson learned in the
2553 pandemic.

2554 For years, many of the colleagues in this room have
2555 heard me talk about the importance of rapid testing, and I
2556 could not wait to get this rolled out and into the hands of
2557 people as quickly as possible. There was a lot of
2558 frustration there.

2559 But we also remember how frustrating it was right at the
2560 start of the pandemic, when the U.S. was doing fewer than 100
2561 tests a day, everything had to get shipped to the CDC, and
2562 meanwhile, in Korea, they had drive-through testing sites and
2563 were doing 10,000 tests per day, which was key to containing
2564 the disease.

2565 And so, you know, at each stage it seemed like there
2566 were all kinds of barriers -- running out of reagent, not
2567 having the right supplies -- and barriers that, with the
2568 right panel of public health and industry advisors, could
2569 have been resolved quickly. So I wanted to just highlight
2570 the bipartisan Diagnostic Testing Preparedness Plan Act with

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2571 Representatives Pence, Carson, and Bucshon. It directs HHS
2572 and related agencies to develop a plan for rapid development
2573 and scaling up of testing in a public health emergency.

2574 Dr. Washington, as a public health director, can you
2575 talk about having -- how having rapid access to labs, rapid
2576 tests ready to go would help with future disaster response?

2577 *Dr. Washington. I mean, it is absolutely critical. As
2578 you have already outlined, testing at the beginning of COVID
2579 pandemic was almost virtually impossible. And so we
2580 struggled. And again, it is one of those things where you
2581 are kind of flying blind. If you don't have information
2582 about who has a condition of any kind, you can't contact
2583 trace, you can't isolate individuals, and you can't do what
2584 we need to do to be able to disrupt transmission. And so it
2585 is absolutely vital.

2586 And it is important to be able to activate it quickly,
2587 as you have already described. And I think having mechanisms
2588 in place with both public and private laboratories is really
2589 essential.

2590 And the last piece I will say before I am quiet about
2591 this is the workforce. Beyond the laboratory workforce, it

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2592 is absolutely essential to have the workforce in the
2593 community that can actually do the testing, which was a huge
2594 challenge for us during the pandemic, because we didn't have
2595 folks who could do swabbing, and we had to extend capacity
2596 for different types, different levels of medical providers to
2597 do that. And I think all those things are really essential
2598 for us to prepare for now.

2599 *Ms. Schrier. Amen. Thank you.

2600 The last issue -- I have just a bit over a minute -- we
2601 have recently been -- have had highlighted for us the
2602 shortage of oncology drugs. And cancer drug shortages are at
2603 an all-time high. There are many causes. The Seattle Times
2604 earlier this month ran an article citing that hospitals
2605 across Washington State and the country are seeing these
2606 shortages, and the changes that they are having to make,
2607 like, to reduce people's dosing, which could compromise their
2608 care. This is happening at Seattle Children's Hospital, it
2609 is happening at other hospitals.

2610 And as a provider, this is alarming as, potentially, a
2611 patient one day -- I hope not, but that is incredibly
2612 alarming, and we need these treatments to be available.

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2613 Dr. Gralow, it is wonderful to see you again in this
2614 capacity. I was wondering if you could talk a little bit
2615 about how the Federal Government can help in response to
2616 these cancer drug and other drug -- we could even go to ADHD
2617 medications, these shortages. Thank you.

2618 *Dr. Gralow. Well, we in the oncology community do
2619 believe we are in the midst of a severe health crisis. Right
2620 now it is cancer drugs. Previously, it has been asthma drugs
2621 and diabetes drugs. It could be infectious disease drugs
2622 tomorrow. The kinds of things that we are asking for relate
2623 to drugs to treat every kind of disease. It is just cancer
2624 right now.

2625 We are asking -- not a lot more regulation, but a little
2626 more regulation. There are a few legislative fixes.

2627 We agree that this is a market failure, first and
2628 foremost, and we need to work together to get high-quality
2629 manufacturers in the United States. We need to figure out
2630 the incentives. So it is a mix of legislative, regulatory,
2631 market issues that are going to solve this problem, not just
2632 for cancer, but for every disease.

2633 *Ms. Schrier. Thank you.

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2634 Thank you. I yield back.

2635 *Mr. Burgess. The gentlelady yields back. The chair
2636 thanks the gentlelady. The chair now recognizes the
2637 gentleman from Georgia, Mr. Carter, for five minutes for
2638 questions.

2639 *Mr. Carter. Thank you, Mr. Chairman, and thank all of
2640 you for being here. This is extremely important.

2641 You know, I like to say that there is a difference in
2642 knowing something and realizing something. We have known for
2643 many years that we are too dependent on other countries,
2644 particularly adversarial countries, for our PPE, for our
2645 drugs and medical needs. But we realized it during the
2646 pandemic, when it became real.

2647 In fact, as a member of the Doctors Caucus, I was
2648 disturbed to learn -- and I learned about it during a time
2649 that we were talking with the ASPR at that time, and he told
2650 us that, even though we didn't know about the virus until
2651 about February of 2020, they saw a downtick in the amount of
2652 PPE and drugs that were coming from China as far back as the
2653 fall of 2019. That shows us that they were hoarding that,
2654 and they were going to use it for their own selves and not

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2655 send it to us. That should be a lesson that we should learn
2656 and not to let happen again.

2657 And as we know, each state has certain needs. Some
2658 states may have needed ventilators, some states may have
2659 needed PPE. Every state is different, and that is why I have
2660 introduced the state stockpile bill. Obviously, we need a
2661 robust Federal stockpile, and this is not to replace that,
2662 and instead this is to supplement it. And certain parts of
2663 that were passed last year. But I have still got another
2664 bill this year that -- H.R. 3631, the State Strategic
2665 Stockpile Act, and it is being considered today, and it would
2666 extend the matching program through the -- what was approved
2667 last year was a two-year program, but this would extend it
2668 through 2028, and it would coincide with the timeframe of
2669 PAHPA reauthorization.

2670 Dr. Parker, I want to ask you, would you agree that
2671 states need to be better prepared for the next public health
2672 emergency, in terms of having access to critical medical
2673 countermeasures such as diagnostics, PPE, treatments, et
2674 cetera?

2675 *Dr. Parker. Well, some states are doing it already.

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2676 My state is taking those kind of actions. So I think, one,
2677 we absolutely need to make sure and bolster the Strategic
2678 National Stockpile that is managed by ASPR, no doubt about
2679 that, and improve that.

2680 But, you know, I think if a state feels that they need
2681 to also have -- to not be completely dependent upon the SNS,
2682 that they need to take the actions that they need to do.

2683 And I just remember during the H5N1 pandemic exercise
2684 preparedness in 2006 to 2009, one of the policy activities
2685 that Secretary Leavitt at the time was stockpiling antivirals
2686 was -- the concept was skin in the game.

2687 *Mr. Carter. Absolutely.

2688 *Dr. Parker. So the Federal Government, you know, paid
2689 three quarters of the stockpile, and the states paid 25
2690 percent. So there was this policy of skin in the game for
2691 the stockpile of antivirals.

2692 *Mr. Carter. Right.

2693 *Dr. Parker. That was something you can go back and
2694 look at history.

2695 *Mr. Carter. Well, again, my bill, parts of it were
2696 adopted last year in a two-year extension, so this will just

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2697 be another extension to get us through 2028.

2698 Ms. Arthur, I wanted to ask you, what are -- what do you
2699 think the benefits are of states having the ability to
2700 stockpile products like this?

2701 *Ms. Arthur. Well, thank you, Mr. Carter. Actually,
2702 this is an important opportunity for states.

2703 All the states don't have the same necessary risks and
2704 exposures. So there are states that actually could be
2705 exposed to very different emerging infectious diseases that
2706 come to their region from areas that are close to them. This
2707 would allow those states to, for example, stockpile certain
2708 vaccines or antivirals specific to their needs for their
2709 population, where they may face different epidemiological
2710 risks than in other states.

2711 *Mr. Carter. Good, thank you for that. Now, very
2712 quickly, I want to turn my attention to drug shortages.

2713 And Mr. Okon, I wanted to ask you, can you talk about
2714 the recently passed so-called Inflation Reduction Act, and
2715 how it could impact drug shortages further?

2716 *Mr. Okon. So the idea, Mr. Carter, of having a rebate
2717 on the inflation side of a brand name drug and a very

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2718 expensive brand name drug, fine, that makes sense. We
2719 supported that. But the idea of a low-cost, generic, where a
2720 generic manufacturer now is going to have no price control at
2721 all, that is a bad thing.

2722 And the problem here is we call a drug a drug. And as a
2723 Member of the Congress who is a pharmacist, you understand it
2724 is very different in terms of these generic drugs, especially
2725 the injectable drugs, than these, you know, brand name drugs.
2726 And I think we need to realize that, and we need to change
2727 our view here, because when you simply add and you price-
2728 control these manufacturers, they are handcuffed, they are
2729 not going to do anything.

2730 And let me just say one other fast thing. I will give
2731 you an early warning sign right now. I had a pharmacist from
2732 Dayton, Ohio this morning -- who is here, up on the Hill,
2733 talking about PBMs -- talk to the largest generic drug
2734 manufacturer out there. And this manufacturer says, "I am
2735 going to give you the list of the drugs that we are going to
2736 stop making," and those are cancer drugs. So this is a
2737 crisis. It is absolutely a crisis.

2738 *Mr. Carter. Okay.

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2739 *Mr. Okon. We have to realize these are low-cost
2740 products that we are making literally not profitable at all.

2741 *Mr. Carter. Absolutely. Well, thank you, and thank
2742 all of you again. This is extremely important, and we
2743 appreciate you being here.

2744 And I yield back, Mr. Chairman.

2745 *Mr. Burgess. The gentleman yields back. The chair
2746 thanks the gentleman, and the chair recognizes the gentlelady
2747 from Massachusetts for five minutes for questions.

2748 *Mrs. Trahan. Thank you, Mr. Chairman.

2749 As a co-founder and co-chair of the bipartisan Pandemic
2750 Preparedness Caucus, I have taken every opportunity in
2751 hearings like this one to highlight the unique opportunity
2752 that we have before us to take the lessons learned through
2753 the COVID-19 pandemic and apply them in a way that better
2754 prepares our health care system to respond to future unknown
2755 threats to our public health. So I am glad to see that the
2756 committee noticed some bipartisan policies for this hearing
2757 today, including my bill, the Disease X Act.

2758 But I am disappointed that the majority has decided to
2759 move forward with flat funding for the preparedness programs

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2760 that sit within PAHPA, as well as exclude numerous FDA supply
2761 chain policies.

2762 Mr. Chairman, I am concerned with static funding that
2763 falls well short of what frontline health workers, public
2764 health experts, and infectious disease specialists have said
2765 is necessary to prevent another COVID level pandemic.

2766 How many times did the predicted death toll change over
2767 the course of the pandemic? First it was 50 to 60,000
2768 deaths, then it was 100,000. Every month the projection went
2769 higher, while we heard countless cases of nurses and doctors
2770 reusing masks and wearing trash bags to protect themselves as
2771 states raced against each other and the Federal Government
2772 for shipments of PPE, as hospitals begged ventilator
2773 companies for just one more machine to help keep patients
2774 alive.

2775 Now, three-and-a-half years later, after the first COVID
2776 case was discovered in the United States, more than one
2777 million Americans have tragically lost their lives to the
2778 virus. We can and we should be looking for ways to do
2779 better, moving forward, to ensure that we are never caught
2780 flat-footed again.

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2781 I am grateful to my colleagues on both sides of the
2782 aisle who recognize the importance and the urgency in
2783 achieving that goal. Last week I introduced the Disease X
2784 Act alongside Dr. Burgess, Congressman Crenshaw, and
2785 Congresswoman Lee to establish a Disease X medical
2786 countermeasures program at BARDA for unknown viral threats
2787 with pandemic potential.

2788 Current funding constraints at BARDA only allow the
2789 agency to go so far. With much of BARDA's MCM development
2790 work focused on a defined list of chemicals, biological,
2791 radiological, and nuclear threat agents, as well as
2792 influenza, we may not be prepared to develop and manufacture
2793 at scale future drugs and vaccines against unknown viral
2794 threats that can lead to devastating pandemics. The Disease
2795 X Act will help BARDA to fully focus on their full list of
2796 priorities, including an increased emphasis on emerging
2797 infectious diseases with pandemic potential.

2798 Ms. Arthur, BIO supported the introduction of the
2799 bipartisan Disease X Act, and I am hoping you can explain the
2800 importance of this bill, given the difference in the threat
2801 landscape now compared with the last PAHPA reauthorization.

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2802 *Ms. Arthur. Well, thank you, Congresswoman Trahan, for
2803 introducing that bill.

2804 This is actually an opportunity to do activities in R&D
2805 and manufacturing scale-up during the interpandemic period
2806 that could make us better prepared in the future. We
2807 actually learned this lesson, even if you look at our
2808 response to monkeypox. The great investments made by the
2809 partnership between industry and BARDA and the NIH to make
2810 the smallpox antivirals and the smallpox vaccines actually
2811 allowed us, because of that viral family, to have the
2812 products for Mpox that we needed.

2813 So taking that same approach here, we would actually
2814 work on platform technologies, monoclonal antibodies, and
2815 mechanisms for new oral antivirals, and put those to work
2816 against a host of known pandemic threats. And then those
2817 particular products might result in products for known
2818 threats, but actually would allow us to respond maybe within
2819 100 days to an unknown threat.

2820 *Mrs. Trahan. And just continuing on with the proposed
2821 Disease X program at BARDA, how important do you think it
2822 will be to have dedicated funding authorized for this

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2823 program, rather than just pulling funding from BARDA's
2824 general medical countermeasures pot?

2825 *Ms. Arthur. We think it is actually very important
2826 that this have its own dedicated funding line. If that is
2827 not possible, although I think that is the right approach,
2828 really scaling up BARDA's overall number to more like what is
2829 in the PHEMCE multi-year budget, 1.5 to \$1.6 billion, would
2830 give them the flexibility to work on what we know is already
2831 part of their strategy, which is to do platform-agnostic work
2832 around viral families. So a separate line item would be
2833 optimal, but scaling up the budget would also be important.

2834 *Mrs. Trahan. Thank you, Ms. Arthur.

2835 Everyone here today represents a family who lost a loved
2836 one to COVID-19. And each of us represents a small business
2837 owner who was forced to close their doors, some for good,
2838 because of the emergency. We represent children who lost out
2839 on a valuable in-person learning so that they could keep
2840 themselves and their families safe when we knew next to
2841 nothing about the virus. So as members of this committee, we
2842 have an obligation to take lessons learned from the past
2843 three years and make investments now to prevent another

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2844 catastrophic pandemic. And the Disease Act [sic] will help
2845 us get there.

2846 So I look forward to working with members of the
2847 committee to pass this legislation with the funding it
2848 requires. Thank you, Mr. Chairman. I yield back.

2849 *Mr. Burgess. The gentlelady yields back. The chair
2850 thanks the gentlelady. The chair recognizes Dr. Joyce for
2851 five minutes for questions.

2852 *Mr. Joyce. Thank you, Mr. Chairman, and thanks to our
2853 panel for appearing here today.

2854 It is disappointing that we are not meeting today to
2855 examine a bipartisan reauthorization of PAHPA. As our nation
2856 emerges from one of the largest and worst global pandemics in
2857 recorded history, we need to be moving together on this.

2858 With that said, Mr. Okon, thank you for your testimony
2859 because I believe it adds important context to the drugs and
2860 the issues that we are facing today. I have heard from
2861 health providers in my district in Pennsylvania from as large
2862 as the University of Pittsburgh Medical Center, which is the
2863 largest health care provider in Pennsylvania, to small
2864 individual practices about the acute shortages of both

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2865 carboplatin and cisplatin. This is a serious issue, as you
2866 alluded to previously in your testimony, with potential to
2867 cause delays in cares for patients, which are detrimental to
2868 outcomes when it comes to treating cancer.

2869 These shortages, they are not a new phenomenon, and they
2870 have been known to occur because of poor policy decisions
2871 that have hollowed out the generic manufacturing capacity
2872 right here in the United States.

2873 Mr. Okon, can you please elaborate on the impact of both
2874 the 340B drug pricing program and the IRA, and what they are
2875 having on the economics of generic manufacturing?

2876 And do you feel that Congress needs to address these
2877 matters holistically to avoid these shortfalls continuing?

2878 *Mr. Okon. Dr. Joyce, let me state for the record,
2879 because I always get misquoted on this, the 340B drug
2880 discount program is an essential program to help communities
2881 and, basically, patients in need.

2882 *Mr. Joyce. I concur with that.

2883 *Mr. Okon. And I know you do. And the problem is,
2884 though, when you take discounts and rebates, and you apply
2885 them to what is a very low-priced drug to begin with, in many

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2886 cases these drugs are underwater.

2887 Likewise, on the Inflation Reduction Act, which I just
2888 told Mr. Carter -- on the brand name, the inflation reduction
2889 piece of that on brand names, that may be a good policy. But
2890 the problem is on the generic side you take away the pricing
2891 power. So if you have a generic manufacturer that has to
2892 literally invest more in their facilities and do the things
2893 the FDA is telling them to do, you have taken away their
2894 pricing power because, again, we are talking about very low-
2895 cost drugs.

2896 So you don't want to constrain them. And in fact, the
2897 reimbursement system, the -- literally, that provision of the
2898 Inflation Reduction Act and these mandatory discounts and
2899 rebates are pushing these products all overseas, and even
2900 overseas you have manufacturers that are stopping their
2901 capacity.

2902 *Mr. Joyce. Thank you. And I want to finally ask you
2903 to address the wholesale overhaul of generic drug
2904 manufacturing and reimbursement. And is that appropriately
2905 done in legislation that is supposedly narrowly targeted on
2906 emergency preparedness?

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2907 *Mr. Okon. We need comprehensive legislation to
2908 literally address the drug shortages. And if we don't, they
2909 are going to get worse, and Americans are going to die, even
2910 more than the half-million Americans that Dr. Gralow said.

2911 So we need to literally strip away the denial, we need
2912 to realize that, yes, there are warning signs, there are
2913 definite things that Dr. Gralow talked about that are
2914 important, but we need to address this root financial cause,
2915 and that should be in comprehensive legislation, and should
2916 be a top priority of this committee.

2917 *Mr. Joyce. Thank you, Mr. Okon.

2918 The Pandemic All-Hazards Preparedness Act is not just
2919 about preparing for emerging infectious diseases, but
2920 ensuring that our country is prepared to respond to a myriad
2921 of threats, including nuclear, chemical, and bioterrorism.

2922 According to the unclassified version of the Annual
2923 Threat Assessment of the U.S. intelligence community released
2924 by the Director of National Intelligence this year, the lack
2925 of preparedness and response in questions around COVID
2926 origins -- and I quote -- "may inspire some adversaries to
2927 consider options related to the development of biologic

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2928 weapons.'` This unclassified report specifically calls out
2929 China, Iran, North Korea, and Russia.

2930 Dr. Parker, given your background and work with both DoD
2931 and the U.S. Army Medical Research Institute of Infectious
2932 Diseases, how well equipped are ASPR and BARDA to prepare for
2933 and respond to a myriad of threats, including biological
2934 weapons? And if not, what should be done?

2935 *Dr. Parker. Well, first we are much better prepared
2936 than we used to be going back, say, 20 years ago, before the
2937 Administration and Congress began to provide new authorities
2938 and appropriations, things like Project BioShield and so
2939 forth. So we are better prepared than we were 20 years ago,
2940 but we still have a long way to go.

2941 I have been studying the biological threat, either the
2942 intentional, whether bioterrorism, biological warfare, for
2943 quite some time. And there is no doubt that, unfortunately,
2944 our experience with COVID probably has increased our risk to
2945 biological threat from an unnatural cause.

2946 And so we have to take -- the work that you are doing in
2947 this committee is absolutely essential to help give ASPR,
2948 BARDA the additional tools and appropriations so we can be

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2949 better prepared, because we will be surprised.

2950 *Mr. Joyce. My time has expired, but I would like to
2951 agree with you that those additional tools need to come
2952 through this committee.

2953 Thank you, Mr. Chair, and I yield.

2954 *Mr. Burgess. The gentleman's time has expired. The
2955 chair thanks the gentleman. The chair now recognizes Dr.
2956 Ruiz for five minutes for questions, please.

2957 *Mr. Ruiz. Thank you.

2958 As an emergency medicine physician trained in
2959 humanitarian disaster aid, I have seen firsthand how critical
2960 preparedness is to mobilizing an effective emergency
2961 response. And as we have talked about numerous times in this
2962 committee, COVID has taught us numerous lessons about how to
2963 better be prepared for the next public health emergency.

2964 Leading up to the COVID-19 pandemic, funding for public
2965 health programs had declined significantly over time. We saw
2966 the consequences of that under-investment when the pandemic
2967 hit, and public health departments across the country did not
2968 have the staff or resources to respond.

2969 Now, I am not suggesting that we need the same level of

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2970 funding on an annual basis than we do in the throes of a
2971 pandemic. I do, however, feel that it is important to our
2972 conversation here today that -- discuss the implication of
2973 years of under-funding that landed us in a place where we
2974 were not as prepared as we could and should have been. We
2975 would be foolish not to course-correct now.

2976 And if now, on the heels of the largest pandemic in 100
2977 years, during which over a million Americans have lost their
2978 lives and countless others continue to suffer from long
2979 COVID, if we can't make smart, robust investments into our
2980 public health systems, did we really learn our lesson at all?

2981 So I urge the majority, as we move forward in this
2982 reauthorization process, to help ensure that history doesn't
2983 repeat itself, and that the next time we have a robust --
2984 that we have a robust, well-funded system to meet challenges
2985 as they arrive.

2986 Of course, I am not suggesting that we simply throw
2987 money at the problem. Our investments must be smart and
2988 strategic, and investment goes beyond funding. It is also
2989 about investing in smart policies that make our public health
2990 systems more efficient and effective. Included in that

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2991 bucket is addressing our policies surrounding data sharing,
2992 both from state and local health systems to the Federal
2993 Government and the other way around.

2994 Science is guided by data, and public health decisions
2995 are guided by science. Guidelines and recommendations and
2996 next-step decisions are more effective when they use
2997 scientific data to inform them. And we saw how barriers to
2998 data sharing really hurt our public health officials
2999 throughout all levels, from the head of the CDC to the local
3000 health departments.

3001 Dr. Washington, in your written testimony you talk about
3002 the importance of giving CDC the authority to collect and
3003 coordinate public health data necessary to serve its mission,
3004 and state that, "The current framework for collecting and
3005 sharing public health data has resulted in fragmented and
3006 inconsistent reporting to CDC and to state and local
3007 partners.'" Can you tell us how the Data and Public Health
3008 Act under consideration today would address those problems?

3009 *Dr. Washington. Certainly. So I will say -- and I
3010 agree with a lot of what you just said, and I appreciate the
3011 comments. We must have an ability to collect information,

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3012 and we have to have the ability to collect it in a timely
3013 fashion. And having the authority to collect that
3014 information without having to negotiate agreements with every
3015 single institution, every single state, every single local
3016 jurisdiction to be able to share information is a huge
3017 administrative and highly inefficient way for us to be able
3018 to achieve our goals and to actually have a system where data
3019 flows freely between those institutions.

3020 I am not saying it should just flow. It, obviously,
3021 should be as needed. But we have got to have the
3022 connectivity, we have got to have the authority that allows
3023 us to then move as quickly as possible.

3024 When COVID happened, we had to authorize that data about
3025 COVID could be collected. It was not a known condition, and
3026 so it wasn't reportable. So we had to go through the
3027 regulatory process to make it reportable, which takes time.

3028 *Mr. Ruiz. You know, we often talk about the importance
3029 of the CDC being able to collect data from state and local
3030 health officials. But often lost in that discussion is the
3031 importance of two-way data sharing, not simply CDC collecting
3032 the data, but also being able to share data to the folks on

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3033 the ground.

3034 Dr. Washington, can you tell us how this kind of data
3035 sharing for you at the city level can help public health
3036 officials navigate through the various stages of a public
3037 health emergency like COVID or Mpox?

3038 *Dr. Washington. It is absolutely essential. So I will
3039 take Mpox as an example.

3040 So CDC allocates -- allocated vaccines to jurisdictions
3041 based on the disease burden in their communities. If the
3042 data that they are making those decisions on is not real-time
3043 and up to date -- for example, we had a couple of cases, but
3044 within a matter of a few weeks that went from a couple of
3045 cases to almost 100. And so the decision -- and we didn't
3046 get enough vaccine to be able to respond on the ground,
3047 because they were using data that was out of date. And so it
3048 is really important for us to have access --

3049 *Mr. Ruiz. One last question. You know, I spoke about
3050 the importance of adequate investment in public health and
3051 updating our public health data system. What barriers did
3052 you face that would be addressed simply by investing in new
3053 data system technologies?

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3054 *Dr. Washington. So the reporting to the public, for
3055 one, was a great example where people were not receiving
3056 information. We had three different numbers from local,
3057 state, and Federal partners in terms of what the disease
3058 burden was. And that is why we have to have that chain that
3059 flows up and down between us all at the same time.

3060 *Mr. Ruiz. Thank you.

3061 I yield back.

3062 *Mr. Burgess. The chair thanks the gentleman, the
3063 gentleman yields back. The chair now recognizes the
3064 gentlelady from Tennessee, Mrs. Harshbarger, for five minutes
3065 for questions.

3066 *Mrs. Harshbarger. Thank you, Mr. Chairman. Thank you
3067 all for being here because I got a lot of questions, but I
3068 will have to submit a lot for the record.

3069 [The information follows:]

3070

3071 *****COMMITTEE INSERT*****

3072

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3073 *Mrs. Harshbarger. I want to start by talking about
3074 emerging infectious diseases, and the primary purpose and
3075 mission of ASPR is to ensure our nation in preparing for all
3076 hazards, including those posed by deliberate chemical,
3077 biological, nuclear, and radiological, or CBRN, threats.
3078 And, you know, the escalating actions by Russia -- you know,
3079 invading Ukraine -- and threats of chemical warfare are --
3080 you know, that is on everybody's mind. And I have been a
3081 compounding pharmacists for 36 years, and I remember after
3082 9/11 I had people lining up at my door for iodine tablets
3083 because they were afraid of nuclear fallout.

3084 So I guess my question is what are your thoughts on how
3085 BARDA should best be engaging with the private-sector
3086 partners to prioritize America's stockpile of critical CBRN
3087 vaccines, treatments, PPE, and ensuring they are well
3088 maintained, and also to ensure there is no disruption in the
3089 availability of these supplies?

3090 And I guess I could ask you, Dr. Parker, and then I will
3091 go to you, Ms. Arthur.

3092 *Dr. Parker. Sure, and BARDA has focused on the CBRN
3093 threat for quite some time. In fact, I recall my time in

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3094 ASPR even before it was ASPR -- it was called OPHEP -- but we
3095 were very concerned about the nuclear threat.

3096 *Mrs. Harshbarger. Yes.

3097 *Dr. Parker. And the radiation threat. And actually,
3098 some of the acquisition programs started back then for
3099 stockpiling some drugs that are now in the SNS for the
3100 nuclear threat.

3101 And I think, you know, the current-day -- we cannot
3102 discount the nuclear threat, weapons of mass destruction, and
3103 chem and bio. So we cannot be complacent about that. BARDA
3104 has programs to interface with the private sector and those
3105 kind of programs, and Project BioShield was originally
3106 enacted very specifically for the biological threat, but all
3107 weapons of mass destruction.

3108 So we just need to -- we need to keep emphasizing those
3109 programs, and emphasizing that is a problem. And states and
3110 locals also have to exercise because it is a huge, huge
3111 problem when you think about what happens if there is a
3112 nuclear detonation in one of our communities. It is huge.
3113 And I have been in several national exercises, and it is --
3114 we not -- we should not be complacent.

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3115 *Mrs. Harshbarger. No, we can't be complacent.

3116 Ms. Arthur?

3117 *Ms. Arthur. No, of course, I agree with Dr. Parker.

3118 Thanks for that question.

3119 I think industry actually really wants to bring some
3120 novel technologies to bear in this space. They are working
3121 on products that could help, like wearables, to help notice
3122 that you have been exposed to chemical agents or nerve
3123 agents, working both with the DoD and BARDA together. And I
3124 think this is a place, in particular, where DoD, in
3125 partnership with industry, actually could give us products
3126 that could help us, the warfighter as well as national
3127 security defense.

3128 *Mrs. Harshbarger. Yes, I have talked to some
3129 innovative companies that work on oral medications, too, to
3130 help with some of that.

3131 Mr. Okon, you know, I have talked to you many, many
3132 times.

3133 And Dr. Gralow, listen, we know the FDA. Even the drug
3134 shortage list is not comprehensive. They don't keep a
3135 comprehensive list. I have compounded sterile products for

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3136 many years. At any given time there is 300 drug shortages on
3137 a list, okay?

3138 We need to reform some of the things with the FDA, and
3139 especially with, you know, the -- just like you said, Ted, it
3140 is about the reimbursement. Nobody is going to make a
3141 product if they lose money. That is just not going to
3142 happen. And we need to reform that and, you know, get an
3143 updated list. There is many, many things we can work on --
3144 340B programs, things like that.

3145 You know, one of the things -- Ms. Arthur, I have the
3146 only plant in the country, a penicillin-producing plant in
3147 the country, and I had to go through the designation of
3148 getting that designated as critical infrastructure. That is
3149 another thing we may look at doing for different facilities
3150 -- antibiotic resistance, like Representative Barragan was
3151 talking about. There is -- and I talked to someone in the
3152 Biden Administration about having 20 antibiotics on a list
3153 that we have to have for 330 million Americans.

3154 There is a lot of things we need to do, Ted. And I just
3155 read an article -- and it was dated June 2nd -- that the FDA
3156 is going to allow an unapproved cisplatin to be used in this

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3157 country. They haven't even been inspected since 2019 in that
3158 facility. That is what we are coming up to. And we have
3159 503(b) facilities, compounding facilities that are FDA
3160 registered, that can fill that gap. But the price is going
3161 to be enormous.

3162 We can be on the front lines as compounding pharmacists
3163 and, you know, take care of those patients, but they have to
3164 allow us to do that, and some of the reduced regulations. So
3165 I will talk to you all about that later. There is a lot we
3166 have to think about.

3167 And thank you all for your time. And with that I will
3168 yield back.

3169 *Mr. Guthrie. [Presiding] The gentlelady yields back.
3170 The chair now recognizes the gentleman from Indiana, Mr.
3171 Pence, for five minutes for questions.

3172 *Mr. Pence. Thank you, Chairman Guthrie and everyone
3173 appearing here today.

3174 I am proud to lead the Diagnostic Testing Preparedness
3175 Plan Act with my colleagues Congressman Bucshon, Congressman
3176 Carson, and Congresswoman Schrier.

3177 Diagnostic testing capabilities are crucial for the

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3178 successful disease outbreak containment during a public
3179 health emergency. Our country relies on diagnostic testing
3180 as a critical component of our medical countermeasures
3181 response strategy. Innovators in the Hoosier State such as
3182 Roche Diagnostics have been leading the charge to ensure the
3183 nation has safe and reliable diagnostics.

3184 It is important for HHS have a blueprint that would
3185 facilitate the innovation and development of diagnostics
3186 during a PHE. This bill would direct HHS to develop a plan
3187 describing the process of rapid development, approval,
3188 scaling, procurement, and distribution of diagnostics.

3189 In addition, my legislation would ensure HHS is prepared
3190 to communicate and collaborate with the private and public
3191 sectors to ensure diagnostics are readily available.

3192 I look forward to working with my colleagues on the
3193 Energy and Commerce Committee to get this legislation across
3194 the finish line.

3195 Dr. Parker, based on your time as principal deputy
3196 assistant secretary for preparedness and response, can you
3197 explain the importance of ASPR coordinating with the private
3198 sector to meet the demand for diagnostic testing during

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3199 public health emergencies?

3200 *Dr. Parker. Yes, absolutely, and it is absolutely
3201 essential that we have these, and we have talked about this a
3202 lot today, about the importance of the private sector and the
3203 importance of public-private partnerships. And I think ASPR
3204 and BARDA over the years have done a lot to improve their
3205 ability to interact with the private sector, but we can
3206 always do better.

3207 And this is a -- the diagnostics is one that is -- they
3208 are all important, but this is certainly essential, because
3209 this really guides a lot of our decision-making early in a
3210 pandemic, early in an outbreak, and to rapidly surge and to
3211 make sure that we have distributed diagnostics and point-of-
3212 need diagnostics and home diagnostics is essential.

3213 So the plan is well warranted. I support the
3214 initiative, and we just do everything we can to improve those
3215 public-private partnerships, make them functional.

3216 *Mr. Pence. Okay, thank you.

3217 Ms. Arthur, I heard you state earlier the -- that you
3218 think increased coordination and collaboration with the
3219 private sector would improve the country's response during

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3220 future public health emergencies. How would the United
3221 States benefit from a pre-approved diagnostic testing
3222 preparedness plan?

3223 *Ms. Arthur. Thank you for that question. It is
3224 actually really important to have a plan. It actually guides
3225 industry in what can be developed, and actually allows
3226 industry to work on some of those things during peacetime.
3227 And I think this is one of the advantages.

3228 Now that we have had innovation in diagnostics and tests
3229 and tooling, including home tests, which we never had before,
3230 that actually can springboard into even more investment in
3231 actually technologies like that. So having that public-
3232 private partnership where the government sets out what they
3233 are trying to achieve in a pandemic allows industry to work
3234 towards that goal in partnership with them.

3235 *Mr. Pence. Okay, thank you.

3236 And with that, I yield back, Mr. Chairman.

3237 *Mr. Guthrie. The gentleman yields back. The chair now
3238 recognizes Dr. Dunn for five minutes for the purpose of
3239 questions.

3240 *Mr. Dunn. Sorry, I didn't know I was next.

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3241 [Laughter.]

3242 *Mr. Dunn. Thank you, Mr. Chairman. I appreciate the
3243 opportunity to analyze the legislation that may accompany the
3244 reauthorization of the Pandemic Preparedness Act. The
3245 expiration of this important bill comes at a time when we
3246 have learned many valuable lessons about enduring a pandemic,
3247 and now we have an opportunity to put those lessons into
3248 practice.

3249 It is important to ensure the Strategic National
3250 Stockpile, BARDA, Project BioShield, other programs designed
3251 to assist in Federal response, that they are all retuned for
3252 a more timely, coordinated, and successful response next
3253 time, because, unfortunately, there will be a next time.

3254 I appreciate the transparency measures put forth by
3255 Chair Rodgers, which will ensure that the CDC guidance has
3256 integrity and does not jeopardize the well-being of American
3257 citizens. We have learned of undue influences over the
3258 agency during the COVID-19 pandemic and the grave dangers and
3259 damage associated with extended lockdowns. We must never
3260 allow a Federal agency to issue such sweeping, binding, and
3261 inaccurate guidance in an emergency again.

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3262 Other important measures included in the discussion
3263 drafts before us today will ensure proper congressional
3264 oversight, and shed light on the decision-making of health
3265 agency bureaucrats. I appreciate my colleague, Congresswoman
3266 Dingell, for working with me on the Ensuring Sufficient
3267 Supply of Testing Act, which will ensure that key diagnostic
3268 testing supplies and equipment needed to develop and run
3269 testing at scale are available and accessible to clinical
3270 laboratories in times of emergency.

3271 This bill will ensure that clinical laboratories will be
3272 able to enter the Strategic National Stockpile contracts.

3273 It is also critically important that the Strategic
3274 National Stockpile include test kits, reagents, precision
3275 plastics, and other tools that labs rely on to rapidly scale
3276 their responses. Labs played a critical role in response to
3277 the SARS-CoV-2 pandemic. In the early days of the spread of
3278 COVID-19, testing was one of the few tools at our disposal to
3279 understand the nature of the pathogen.

3280 Testing is also an important aspect of surveillance,
3281 which is an area where improvement and increased coordination
3282 is greatly needed. I would also like to thank my colleagues,

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3283 Representative Crenshaw and Peters, for putting on a
3284 discussion draft on this very topic: the Bio Early Warning
3285 Plan.

3286 We need better coordination between public health
3287 agencies and the intelligence community. We may have avoided
3288 the entire pandemic, had the intel community had more
3289 visibility into the grants that NIH was funding. A more
3290 coordinated effort is needed for a whole-of-government
3291 defense and response to future pandemics.

3292 Dr. Washington, you have discussed at length today the
3293 problems that your department had accessing testing early in
3294 the pandemic. I hope that the bills that you -- have been
3295 proposed by myself, Representative Dingell, Representative
3296 Pence, and others, I hope that these bills will prevent that
3297 in your -- happening to you in the future. I certainly feel
3298 your pain.

3299 Dr. Parker, it is always good to see you, a fellow
3300 USAMRIID staffer from the old days. I appreciate your
3301 written testimony in some detail. I have read that and
3302 reviewed it. Thank you for that input. Your emphasis on the
3303 national security considerations and the need for

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3304 coordination between DoD and health agencies is very well
3305 outlined. And you also outlined many gaps in the
3306 coordination, and made some smart recommendations that can
3307 truly help us be prepared for the next pandemic.

3308 Let me ask you, what would your recommendations be to
3309 encourage more coordination before -- before -- a pandemic
3310 breaks out? Clearly, we had a blind spot when it came to the
3311 Wuhan Institute of Virology.

3312 *Dr. Parker. Well, I mean, that is the issue, I think,
3313 across the whole preparedness enterprise, whatever component
3314 we are thinking about, is how do we make progress during the
3315 inter-crisis period, if it is all hazards or emerging
3316 infectious diseases. That is where we have been challenged
3317 over the years. We cannot sustain our efforts after a crisis
3318 is over, and so that -- we have to figure that out. We just
3319 really have to figure that out, taking actions during the --
3320 between crisis.

3321 Now, there is -- the health community and the
3322 intelligence community and the law enforcement community, we
3323 absolutely have to figure out how to better coordinate. Now,
3324 there has been coordination over the years. I know my

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3325 career, I -- that is why I call myself -- I have worked in
3326 health security, because I spanned those -- that gap pretty
3327 well during my career. But we have to span that gap.

3328 And I would say that some of our science agencies, our
3329 health agencies, we need to make sure that some of the
3330 leaders actually are pretty aware of some of the more
3331 detailed information that may be in the DNI's annual threat
3332 assessments that is on the classified side. So I think our
3333 health agencies need to be more aware of some of the security
3334 concerns, and need to be more security aware and have more of
3335 a security culture.

3336 *Mr. Dunn. Well, we are both familiar with some routine
3337 surveillance technologies that were in place, even back when
3338 I was at USAMRIID. So thank you very much for your
3339 information, your insights.

3340 I thank all the panel for your comments today, a
3341 terrific panel, really outstanding.

3342 Mr. Chair, I yield back.

3343 *Mr. Guthrie. The gentleman yields back. The chair now
3344 recognizes the gentleman from Texas, Mr. Crenshaw, for five
3345 minutes.

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3346 *Mr. Crenshaw. Thank you, Mr. Chair.

3347 I think every American should be concerned about the
3348 next pandemic because of how terribly our government handled
3349 the last one. Not only did the government lock down schools
3350 and businesses and mislead the public, but we were caught
3351 flat-footed at the outset of the pandemic. We were unable to
3352 identify the threat we were facing, and where that threat was
3353 coming from, and that had pretty severe consequences for the
3354 way we responded to COVID. And I think this committee should
3355 aim to fix that.

3356 Moving forward, the American Government must be able to
3357 quickly identify the source and severity of an emerging
3358 public health threat. That capability is required under law
3359 right now that we are still falling short of where we need to
3360 be. In fact, the Government Accountability Office found that
3361 "more than 15 years after the law initially mandated it, the
3362 Federal Government does not yet have this needed situational
3363 awareness capability" to identify and respond to these
3364 threats.

3365 Moreover, the Government Accountability Office says we
3366 need a "lead operational division to address this deficiency

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3367 in our response capabilities,`` and I will be filing this
3368 report for the record.

3369 So, you know, to sum it up, there is no one in charge,
3370 and that is a problem.

3371 For Dr. Parker I have this question: Should the
3372 Administration for Strategic Preparedness and Response create
3373 a strategy and implementation plan to aid our preparedness
3374 and attribute future threats?

3375 *Dr. Parker. Well, yes, we absolutely need a strategy
3376 for attribution, and we need -- an attribution is important,
3377 whether it is natural or unnatural. Kind of, the attribution
3378 kind of gets more in the unnatural. And I think about
3379 national command authority authorities. So whether ASPR, at
3380 the end of the day, is in charge of the unnatural
3381 attribution, I am not sure about that. But nonetheless, this
3382 committee could certainly require that HHS, DHS, DoD, DNI,
3383 DoE -- who has actually some very good laboratory
3384 capabilities -- develop a strategy for attribution.

3385 *Mr. Crenshaw. Attribution and a kind of a single point
3386 of action and coordination, as well, would you agree with
3387 that?

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3388 *Dr. Parker. I think that strategy would have to
3389 identify that. You would -- you should identify that they
3390 need to develop a strategy, and develop then who will be in
3391 charge.

3392 *Mr. Crenshaw. Right. Well, and for that reason I am
3393 working on legislation called the Bio Early Warning Act with
3394 Representative Peters from California.

3395 And our bill is really simple. It does create an
3396 operational strategy and supports private-sector technology
3397 that helps us identify every aspect of an emerging threat:
3398 where is it coming from, how serious is it, what should our
3399 response be. And we do this by, one, making sure the
3400 Department of Health and Human Services and the intelligence
3401 community are actually working together and sharing
3402 information, rather than working in silos; two, creating a
3403 government strategy for attributing threats; and three,
3404 having the Administration for Strategic Preparedness and
3405 Response work with the private sector to create and deploy
3406 defenses that might be needed to respond to whatever threat
3407 we face. And this could be anything from advancements in
3408 genetic sequencing to diagnostic testing to wastewater

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3409 surveillance.

3410 It should be clear -- because there has been some
3411 misinformation put out by one three-letter agency -- that
3412 this bill does not take away authority from the agencies that
3413 are currently doing this work. We just need a singular point
3414 of action and accountability to coordinate this work, and
3415 that is what the bill does. It is what GAO has called for.

3416 You know, we can't afford to have the same information
3417 failures we had with COVID, so we have to work to identify
3418 and respond to the dangerous threat landscape that is always
3419 evolving.

3420 And another way to think of this is a joint operating
3421 environment in the military. It is confusing. You had Army,
3422 Navy, Marines, Air Force there sometimes -- not sure why --
3423 [Laughter.]

3424 *Mr. Crenshaw. But you always have a joint operating
3425 environment, and you have what is called combatant commands
3426 who is in charge of everyone in that operating environment
3427 working together. And you need -- you absolutely need
3428 something along those lines when you are talking about a
3429 pandemic, or a chemical attack, or a biological attack.

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3430 And of course, so I asked for my friend, Representative
3431 Richard -- also known as the admiral from Texas, also known
3432 as Dan Crenshaw's biggest fan -- Hudson, asked for his
3433 commitment to work with me to ensure that this is addressed
3434 in this year's PAHPA.

3435 And with that, I yield back.

3436 *Mr. Guthrie. The gentleman yields back. The chair now
3437 recognizes the gentlelady from Iowa, Dr. Miller-Meeks, for
3438 five minutes for questions.

3439 *Ms. Meyers. Thank you, Mr. Chair, and I want to thank
3440 all the witnesses for testifying before the committee today.

3441 [Pause.]

3442 *Mrs. Miller-Meeks. This is a jerry-rigged system. No.

3443 [Laughter.]

3444 *Mrs. Miller-Meeks. From my time in the Army.

3445 I am a physician, a former director of a department of
3446 public health, and I know how -- both how serious, how
3447 predictable another pandemic is; not when, but we know it
3448 will occur. And I also was, I think, the only Member of
3449 Congress, when we were passing the ARRP, or the second COVID
3450 bill in March of 2021, that spoke numerous times, both on the

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3451 floor of Congress and in committee, about the necessity of
3452 funding the non-competitive grants that go directly to local
3453 public health care agencies, not to the CDC, not to some
3454 other, you know, three-letter government agency, but non-
3455 competitive grants directly to local public health care.

3456 And I am glad to see that my bill, H.R. 3837, the
3457 Improving Public Health Preparedness Act, is included in the
3458 hearing. And I thank my colleagues, Congressman Buddy Carter
3459 and Congressman Balderson, for cosponsoring the bill.

3460 H.R. 3837 requires the HHS Secretary to delegate the
3461 maintenance and administration of the Strategic National
3462 Stockpile to the Administration for Strategic Preparedness
3463 and Response, which further enhances ASPR's authority over
3464 the SNS.

3465 SNS had a few homes since it was established in 1999 --
3466 CDC, DHS, back to CDC, and then to ASPR in 2013 -- and
3467 operates most effectively under ASPR's jurisdiction, which is
3468 why their authority was expanded in 2018 under the last
3469 Pandemic and All-Hazards Preparedness Act, or PAHPA. This
3470 legislation is a clean codification of SNS's current
3471 authority, which would bring welcomed stability and clarity.

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3472 Furthermore, it seeks to demonstrate ASPR's leadership
3473 as the lead agency for our nation's preparedness and response
3474 to public health security threats, as we just heard through
3475 the last question and response.

3476 Dr. Parker, in your written testimony you say the SNS,
3477 along with other offices, belong together under ASPR, and
3478 that they are each better served in this structure. Can you
3479 please explain why you believe this?

3480 *Dr. Parker. Sure. I mean, I think it is very -- and I
3481 am really happy to see this legislation.

3482 It makes a lot of sense to have BARDA, the Strategic
3483 National Stockpile, the industrial base supply management
3484 components of ASPR consolidated under the ASPR.

3485 And I think, you know, then how is the ASPR also going
3486 to manage and integrate -- make sure that there is an
3487 integrated, seamless flow between the development of medical
3488 countermeasures, the acquisition, the procurement, the
3489 stockpiling, and also ensuring that the industrial supply
3490 chains are more resilient?

3491 So it makes -- it is just logical that they are
3492 together. And it is also logical -- we talked about in NDMS

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3493 and the support of the health care system also -- they are
3494 just logical that they are together.

3495 *Mrs. Miller-Meeks. Yes, I couldn't agree more. I had
3496 a bill in the last term on medical countermeasures that went
3497 through Homeland Security, as I was a member of Homeland
3498 Security. So having this -- efforts that are helping to
3499 coordinate coordinated, I think, would be beneficial.

3500 Ms. Arthur, in your testimony you state that the SNS
3501 needs adequate resources to allow ASPR to manage the full
3502 lifecycle of all medical countermeasures developed under
3503 BARDA. Using existing funding and resources, do you believe
3504 that SNS is most equipped to manage medical countermeasures
3505 while under ASPR's authority?

3506 And what changes in SNS's structure would Congress
3507 consider to ensure we are stockpiling the most modern and
3508 effective MCMs?

3509 *Ms. Arthur. Thank you so much for the question.

3510 I agree with Dr. Parker. This is an extremely important
3511 aspect of the role of ASPR. They actually work closely with
3512 their industry partners to manage the lifecycle of
3513 particularly those medical countermeasures that are going to

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3514 be stockpiled in the SNS. And so having that end-to-end view
3515 of how those products will be used, how they are stockpiled,
3516 sharing the requirements, doing replenishment is a core role
3517 of ASPR. And anything that can strengthen their ability to
3518 share those requirements with their industry partners and do
3519 active replenishment with the right funding for the SNS will
3520 be a support for pandemic preparedness.

3521 *Mrs. Miller-Meeks. Thank you.

3522 I yield back and thank you, Chair, for this important
3523 hearing.

3524 *Mr. Guthrie. Thank you. The gentlelady yields back.
3525 The chair now recognizes the gentleman from Indiana, Dr.
3526 Bucshon, for five minutes.

3527 *Mr. Bucshon. Thank you very much, a lot going on
3528 today, thank you for being here, I appreciate it. And
3529 thanks, Chairman and, again, thanks for all the witnesses
3530 being here.

3531 I think it -- you know, as we go through today's hearing
3532 and -- we keep our focus on the topic of preparedness and
3533 understand that the types of threats that we are preparing
3534 for are the types that we hope we never actually have to

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3535 respond to.

3536 However, having just lived through the worst global
3537 pandemic in over a century, we have all seen just how
3538 important it is that we not only get this bill right, but
3539 that we keep it tightly focused on the real threats we face
3540 and need to prepare for. Ultimately, I believe that, here,
3541 that less is more. The less we turn our preparedness efforts
3542 into the usual Washington, D.C. -- what we call the Christmas
3543 tree of policies that result in the government doing a bunch
3544 of things, and some of which we won't do well.

3545 So first, Ms. Arthur, BARDA has historically been very
3546 successful partnering with industry on medical
3547 countermeasures, leading to 77 FDA approvals. During the
3548 COVID-19 pandemic we saw how -- just how critical innovation
3549 was to saving lives and getting us back to normal.

3550 And some of this you may have already answered, I
3551 apologize, but how would changes to Barda and the SNS, or the
3552 Strategic National Stockpile, contracts to include reasonable
3553 pricing, or IP, march-in provisions impact how private sector
3554 industry works with ASPR, BARDA, and the SNS in the future?

3555 *Ms. Arthur. Thank you very much for this question. It

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3556 is very important.

3557 So policies on reasonable pricing and march-in rights
3558 have actually been tried in other programs, other public and
3559 private programs, and they have actually had a huge dampening
3560 effect on innovation, very negative effect.

3561 In the medical countermeasures space, this could
3562 actually be even worse, because these are products that
3563 already have a high risk to their development and, in
3564 general, have a limited marketplace that -- and a major
3565 buyer, which is the U.S. Government. So if suddenly
3566 companies that wanted to bring their novel technologies to
3567 bear on an unmet medical need identified for the government
3568 for national security purposes faced IP risk or challenges to
3569 their pricing for products that generally did not have a
3570 guaranteed commercial market, you would see companies have a
3571 very hard time deciding to work on these key products.

3572 *Mr. Bucshon. Yes, it would stifle innovation and that
3573 type of thing. Thank you for that.

3574 And Mr. Okon, the COVID-19 pandemic demonstrated that --
3575 the critical need to have the supply chain and manufacturing
3576 capacity in place to be able to quickly respond to a future

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3577 threat. I think we all know that. Unfortunately, the supply
3578 chain and the manufacturing capacity challenges were
3579 longstanding prior to COVID-19. We all know that. And while
3580 a lot of the focus will be spent on incentives in this space,
3581 I think we also need to look at how existing Federal policies
3582 can negatively impact the supply chain and manufacturing
3583 capacity.

3584 You mentioned 340B drug discounts are contributing to
3585 cancer drug shortages. Can you walk me through why this is
3586 the case?

3587 *Mr. Okon. You know, I said for -- and I will repeat it
3588 again, because it is on the record, Dr. Bucshon, as I know
3589 you do, believe that the 340B is a valuable program. And the
3590 problem is, when you take a low-cost drug to begin with, and
3591 you demand other rebates and discounts like 340B discounts on
3592 top of it, you are going to produce a product that, in many
3593 cases, has a negative return for these generic manufacturers.
3594 It is not worth them producing it.

3595 And I think it was Dr. Gralow actually said this is a
3596 U.S. problem, what we are seeing. The problem is nowhere in
3597 the world do you see the discounts and the rebates that we

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3598 end up having here. And we have to realize that 340B
3599 Medicaid rebates -- valuable, I mean, valuable programs, but
3600 pushed down these very low-cost products to such a level that
3601 they are simply unprofitable to make.

3602 *Mr. Bucshon. Yes, I mean, I understand that. As I
3603 think most of the people know in Washington, I am working on
3604 a level of transparency in the 340B program that just lets us
3605 all know, you know, how it is functioning, and how the
3606 congressional intent of the original creation of the program
3607 is being followed. And there is some evidence that that is
3608 not the case, and it may be challenging the program's future.

3609 And again, I am a huge supporter of 340B. My smaller,
3610 rural hospitals absolutely have to have this program. So I
3611 think -- I just want to make it clear again on the record
3612 that I am a big supporter. But we do need a level of
3613 transparency, I think. And you know who else said that?
3614 Secretary Becerra. And who else said that? President Biden,
3615 in his budget. So, you know, drug shortages is one area, but
3616 also formulary access to lower-cost drugs, where generics
3617 can't get on formulas because there is not a big enough
3618 rebate and the list price isn't high enough.

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3619 So thank you for that answer.

3620 And with that, Chairman, I yield back.

3621 *Mr. Guthrie. Dr. Bucshon yields back. We have now
3622 completed members of the subcommittee, and we have one member
3623 of the full committee waiving on, and that is Mr. Balderson
3624 of Ohio.

3625 You are recognized for five minutes for questions.

3626 *Mr. Balderson. Thank you, Mr. Chairman. I didn't know
3627 you called me out like that.

3628 [Laughter.]

3629 *Mr. Balderson. I am waived on, so thank you for
3630 allowing me the opportunity to do this. My first question is
3631 for Dr. Parker. Thank you all for being here, though.

3632 But I want to thank Richard Hudson for his leadership on
3633 this issue, and for introducing the Medical and Health
3634 Stockpile Accountability Act. I was proud to cosponsor this
3635 bill, along with Mr. Gottheimer and my fellow co-chair of the
3636 Pandemic Preparedness Caucus Mrs. Trahan. This important
3637 bill will provide real-time updates of medical and health
3638 supply inventories nationwide. This will eliminate the
3639 delays and errors we saw during the COVID pandemic, and

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3640 ensure that our local health care providers have the supplies
3641 they need when they need them.

3642 Dr. Parker, I agree with you on your assessment that our
3643 pandemic response lacks a central authority to set the agenda
3644 and provide direction across multiple departments and
3645 agencies. I am concerned, though, that President Biden has
3646 not -- still not appointed a director for the White House
3647 Office of Pandemic Preparedness and Response.

3648 Dr. Parker, how can Congress differentiate and prevent
3649 duplicative work between ASPR and this new White House
3650 officer?

3651 *Dr. Parker. Well, yes, and I have some comments in my
3652 written testimony about that, and I think, one, you know, I
3653 do think it is a great idea that at least we have authorized
3654 a pandemic preparedness and response policy office in the
3655 White House. It is unclear, though, how it is going to be
3656 implemented. And I think that now is the opportunity to
3657 consider how can biodefense and global health security and
3658 pandemic preparedness be consolidated under a leadership
3659 structure at the National Security Council Office of Science
3660 and -- Policy, however that is going to be done.

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3661 It is the opportunity now to consolidate it and appoint
3662 a person that -- I am going to use the analogy -- a combatant
3663 commander-type person that can focus on what are the
3664 policies, what are the budgetary priorities, and what are the
3665 plans and strategies that are going to be needed and an
3666 implementation plan across this space of biodefense and
3667 pandemic preparedness and global health security that can
3668 then drive better milestone outcomes, provide the guidance
3669 that is needed for industry, and align medical countermeasure
3670 -- in the case of medical countermeasures, the DoD programs,
3671 the HHS programs into a more singular focus.

3672 You still need to allow, though, for decentralized
3673 execution at the department agency levels. You don't want to
3674 micromanage from the White House, but you can do this. You
3675 need the combatant commander that will provide the vision,
3676 the strategy, and an implementation plan, and hold the
3677 Department and agencies accountable. And Congress can also
3678 hold the Department and agencies accountable for meeting
3679 their milestones and metrics.

3680 *Mr. Balderson. Thank you. Follow up. I appreciate
3681 and agree with your statements on the better integrating and

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3682 training state and local staff. Are there current examples
3683 of preparedness exercises or programs between state and local
3684 officials that we can look at as to a model?

3685 *Dr. Parker. Well, I think over the years there has
3686 been a lot of, you know, like, national exercise, you know,
3687 and FEMA runs a national exercise program, and that usually
3688 involves state and local communities. And so we just need to
3689 do more of that. We don't do enough of it. And I think we
3690 need to be thinking about what are the scenarios that we
3691 might face, and -- because we might face some of these
3692 scenarios that I have talked about in my testimony, and we
3693 have done these -- our nation has done these in the past.
3694 But I think we need to go back and look at what are some of
3695 the truly catastrophic scenarios that we may face in the
3696 dangerous era that we find ourselves in now.

3697 *Mr. Balderson. Okay, thank you.

3698 Ms. Arthur, since I am the waiver-on guy, I don't want
3699 to be over my timeframe, so I am going to be pretty brief
3700 with you. I see that you chair the Healthcare Ready, which
3701 works with government, non-profit, and medical supply chains
3702 to strengthen health care systems before, during, and after

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3703 disasters.

3704 We all know that it is the private sector, not the
3705 government, that leads, innovates, and advances. Can you
3706 explain when public-private partnerships are essential for
3707 resiliency versus times when Federal Government is in a way
3708 that is distracting?

3709 *Ms. Arthur. Absolutely. So really, the health care
3710 system in America and the health care supply chain, in
3711 particular, is a private-sector endeavor. And that is what
3712 Healthcare Ready supports. It is extremely important,
3713 actually, therefore, that all the aspects, end to end, of the
3714 supply chain integrate with the Federal Government, state,
3715 and local governments, as well, in terms of making sure we
3716 can have all hands on deck when we need to respond to an
3717 emergency situation.

3718 *Mr. Balderson. Thank you very much, and thank you all
3719 for being here today.

3720 Mr. Chairman.

3721 *Mr. Guthrie. Thank you. There is nothing you would
3722 have to apologize for waiving on. It is certainly within the
3723 right of the committee. I just want to make sure everybody

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3724 knew we have asked -- let everybody ask questions moving
3725 forward. So thanks, thanks, Mr. -- Troy, for being here
3726 today.

3727 And so we have concluded members' questions. Thank you
3728 so much for your answers that have been very informative and
3729 been very helpful.

3730 But first, a couple of things for business.

3731 I ask unanimous consent to insert in the record the
3732 documents included on the staff hearing documents list, the
3733 list I just shared with you.

3734 Without objection, that will be in order.

3735 [The information follows:]

3736

3737 *****COMMITTEE INSERT*****

3738

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3739 *Ms. Eshoo. So ordered.

3740 *Mr. Guthrie. And I want to remind members that they
3741 have 10 business days to submit for the record questions for
3742 the record, and so that you could still receive questions,
3743 even after the hearing. And so we just ask that you respond
3744 to any questions in writing promptly. Members should submit
3745 their questions by the close of business on the 27th of June.

3746 Again, thank you so much. I know it takes a lot of time
3747 and a lot of effort to be here to testify. It is very
3748 valuable. It really informs our decision-making, and it
3749 means a lot to -- for you to take the time and the effort
3750 that you may. Some of you travel some good distances to be
3751 here, and we appreciate it very much.

3752 And without objection, the subcommittee is adjourned.

3753 [Whereupon, at 1:39 p.m., the subcommittee was
3754 adjourned.]